

Wicklow County Council, Planning and Development Department, County Buildings, Wicklow, County Wicklow.

Date: 26th August 2016

## Córas Iompair Éireann

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RE: Written Submissions/Observations of Córas Iompair Éireann and Iarnrod Eireann – Irish Rail in in relation to the Proposed Material Amendments to the Draft Wicklow County Development Plan 2016 -2022.

Dear Sirs,

We refer to your letter to our client of the 3<sup>rd</sup> August 2016.

Please find our clients written submissions and observations in this matter

Yours faithfully

Colm Costello

CIE Group Solicitor.

# Submission in respect of the proposed material amendments of the Draft Wicklow County Development Plan 2016-2022

#### I PRELIMINARY

- 1. This is a submission in respect of the proposed material amendments of the Draft Wicklow County Development Plan 2016- 22 insofar as they relate to the proposed preservation of alleged public rights of way identified as PROW 5 and PROW 6. Iarnrod Eireann had previously made a submission opposing the proposed inclusion of PROW 5 and PROW 6 in its submission dated 16th May 2016. Iarnrod Eireann remains of the view that preservation of such alleged public rights of way should not be included in the development plan and such public rights of way do not exist and this submission is without prejudice to the same. As stated in such submission there are serious and significant safety reasons why the alleged rights of way ought not to be included.
- 2. However, by letter dated 19<sup>th</sup> July 2016 the Council wrote to Iarnrod Eireann stating that at a meeting of the Council on the 4<sup>th</sup> July 2016, the elected members decided to amend the provisions dealing with PROW 5 and PROW 6. This included deleting particular words in the draft plan and also inserting new descriptions which comprise the following

### PROW 5:

This section of amenity route constitutes the initial linear southern section of the long established Bray to Greystones Cliff Walk. From Beach road (L-12042) in the Greystones harbour area via part the new residential area of the Greystones harbour marina development,, with two separate perpendicular branches linking this route to the coastline at (a) a pathway enclosed with two bounding metal fences to the north beach and (b) a pathway to the coast in the vicinity of the site of the former Rathdown Castle. Total cumulative length of this route is circa 1.4 km.

#### PROW 6:

A continuation of the Murrough coastal walk referenced herein as P.R.O.W.1 from Tinakelly Murrough Wicklow to the vicinity of the former Newcastle Railway Station, Blackditch at the eastern end of the Sea Road (L5550-0), via the townlands of: Clonmannon, Ballybla, Castlegrange, Grange South and Grange North.

The letter said that it was open to Iarnrod Eireann to make submissions regarding the material amendments by 26<sup>th</sup> August 2016.

### I INADEQUACY OF MAPS/REFERENCING

- 3. As was set out in the earlier submission, the maps and referencing carried out by the Council in respect of the proposed routes the rights of way at PROW 5 and PROW 6 have been wholly inadequate and indeed in breach of the necessary statutory requirements. It is clear that prior to any proposal to include alleged public rights of way at PROW 5 and PROW 6, the Council ought to have prepared:
  - (i) Detailed and clear mapping of the proposed routes.
  - (ii) Detailed referencing identifying landowners and clearly setting out the extent to which any landowners may be affected by the proposed routes.
- 4. The route of an alleged right of way is of paramount importance and the failure of the Council to clearly identify the same is serious and fundamental for two particular reasons. Firstly, it has hampered the ability of Iarnrod Eireann and indeed members of the public from making meaningful submissions unless the matter for which submissions are invited is clearly identified, it is very difficult to make accurate submissions with respect to the same. This means that there has been a breach of fair procedures and the statutory requirements. The information presented by the Council was insufficient in this regard. Secondly, it is wholly inappropriate to be proposing to insert into a county development plan the preservation of an alleged right of way where the route of the same is not clearly identified and is vague and indefinite. As will be set out in particular below, it remains wholly unclear at which point is it proposed that the public should cross the railway line in connection with PROW 6. This raises serious safety issues.
- 5. The inadequacy of the maps was identified in the earlier submission of Iarnrod Eireann and notwithstanding the same, Iarnrod Eireann had no option but to make submissions based on such inadequate mapping. Iarnrod Eireann in the submission of 16<sup>th</sup> May 2016 sought maps at a scale of 1:1000. The Council in its letter of 1<sup>st</sup> July 2016 to Iarnrod Eireann said that Mr Walsh would consult with surveying staff as the feasibility of preparing a map of the coastal amenity walkway at PROW 6 and of imposing the respective remit of the existing Property Registration Authority of Ireland's land folios (file plans) on this map. A further letter by Sorcha Walsh, Senior Planner on behalf of the Council dated 19th July 2016 to Nick West of Iarnrod Eireann said that she wished to confirm in writing the undertaking Mr. Walsh gave at a meeting regarding the request for the preparation by the planning authority of more detailed maps of the two routes in question. In a subsequent letter of 3<sup>rd</sup> August 2016, the Council wrote to Iarnrod Eireann stating that with respect to PROW 5 that a more detailed survey map at an appropriate scale would shortly be produced and will be forwarded as soon as possible. However, with respect to PROW 6 the letter said that the Council has produced a total of 12 maps of scale 1; 25000 of the Murrough to Newcastle coastal walk which encompasses the routes listed for preservation. It said that it was the position of the planning authority that these maps are of a scale and clarity that provides a sufficient reference source for identification of the existing pathway of the route. It said that in the interests of cost management, it was deemed onerous to integrate into these maps land registration folio maps from the www.landdirect web site that pertain to the lands encompassed by that 9km walkway.

It then went on to refer to PROW 1 Murrough public car park to the boundary of the former Wicklow Town Council, which is said had been in previous plans. Subsequently by letter dated 22<sup>nd</sup> August 2016 the Council wrote to Iarnrod Eireann enclosing a map to the scale of 1:2500 in respect of PROW 5 but no further map with respect to PROW 6.

- 6. The above responses and approach of the Council has been wholly unacceptable. With respect to PROW 6 it is not clear what the alleged 12 maps in question are and whether they all relate to PROW 6, the scale and quality are wholly inappropriate for the following reasons. The marked line of the proposed route on the maps with respect to PROW 6 does not clearly identify where it crosses the railway line. The proposed route crosses and/or runs alongside the active and live railway line and so it is of very considerable importance to Iarnrod Eireann and the public to know to know precisely where the route proposes to cross the railway line and/or is proximate to and/or is on Iarnrod Eireann lands. The maps adduced are simply inadequate for these purposes and in this regard the number of alleged maps is an irrelevancy if they are all vague and lack clarity. Furthermore, it is simply not appropriate that the Council would appear to prioritise costs implications of producing further maps where there are serious safety issues involved and where more generally it could impact on a public service such as the railway. Insofar as a further map was produced for PROW 5, again this was to a scale of 1: 2500 and was furnished to the Council on 22<sup>nd</sup> August 2016, less than 4 days prior to the expiry of the deadline for making submissions on the material amendments.
- 7. Without prejudice to the above, it is proposed to further outline specific submissions with respect to both PROW 5 and PROW 6.

#### III PROW 5

8. The proposed material amendment appears to involve a reduction in the length of the proposed route to 1.4km. Clearly a reduction in the length of the proposed route to 1.4km is preferable to the more lengthy route proposed in draft Wicklow Development Plan. However, there remain serious safety issues with respect to the reduced route and the proposed material amendment should be further modified to address the same. The proposed change to this PROW 5 affects the level crossing called Ennis Lane, which was previously and remains now to an even greater extent of concern to Iarnrod Eireann. It appears that the Council are proposing the purchase of lands which will open up an access to the beach, the shortest route to which from the public road is across this level crossing. No public right exists over the railway track and so it is wholly inappropriate to propose preserving a route which traverses the railway line. Iarnrod Eireann is of the view that preserving such alleged public right of way (without modification) will facilitate and encourage persons to traverse the railway track. For reasons of safety it imperative that no public right of way is created over the rail track. This is underlined by the fact that there had been several recent near misses along this section of the railway line including a recent incident involving an unaccompanied child. Records of these near misses at this location include the following:

			r Elmi ii	Bridge/LC
Date	Brief description of Period Incidents	Line	TYPE	No
	Category 1 Near miss - E813 1200 Greystones / Malahide - advises near			
	miss with trespasser @ XR012 Ennis lane on the approach to Bray -		CAT 1 NEAR	
10/03/2014	Driver Ok to proceed - Gardai advised - 8102 leading - EN	Rosslare	MISS	XR012
	D107 00 201 JI d O ( D)			
	E105 08:30hrs Howth – Greystones Driver reported to Greystones		O TE O ME I D	
	signalman near miss with a trespasser at Ennis Lane between Greystones		CAT 3 NEAR	
01/05/2015	and Bray, unit 8340.	Rosslare	MISS	XR012
	Cat 3 Near Miss with pedestrian at XR012 Ennis' Lane LX. Driver E104			
	0802 Howth - Greystones 8321 reported a Cat III near miss at Ennis'		CAT 3 NEAR	
12/02/2016	Lane LX XR012 with a woman walking a dog.	Rosslare	MISS	XR012
		4		
	Trespass at XR012 Ennis Lane. Driver of E106 reports trespassers on the			
	wrong side of the gate at Ennis Lane. Signaller at Greystones Cautioned			
23/04/2016	the following train.	Rosslare	TRESPASS	XR012
	The driver on E120 reported a Cat 1 near miss with a child at XR012		CAT 1 NEAR	
00/07/0016		Dogalous		VD012
28/07/2016	(Ennis lane) Bray / Greystones section.	Rosslare	MISS	XR012

- 9. Iarnrod Eireann are concerned that the increased marketing and visibility of this walkway (Wicklow's Wild Irish Sea Way) may increase usage and consequently the incidents of near misses or worse. Insofar as the Council are to retain the existing 1.4 km as set out in the material amendment, then it is suggested that the relevant provisions be further modified by specifically providing that there shall be no crossing of the railway and providing as follows:
  - pedestrian footbridge (be installed for by the Council) traversing the railway line and the exiting pedestrian wicket gates on the level crossing be removed and
  - the gates for the official agricultural use of the crossing changed to security gates so members of the public cannot traverse the level crossing at all, this work would be undertaken by Iarnrod Eireann.
- 10. Another issue that arises in relation to Ennis Lane crossing is the Council's use of the crossing to access their own works and lands over the tracks and it appears for construction traffic to maintain the walkway. This has happened in the past without Iarnrod Eireann's consent and without appropriate controls being put in place. The creation of a new spur at Ennis Lane opens up the prospect of increased construction activity at the crossing which would pose further obvious safety difficulties for Iarnrod Eireann.
- 11. Iarnrod Eireann also objects to the certain aspects of the new proposed description of PROW 5. In particular it objects to the reference to the "long established" Bray to Greystones Cliff Walk. Insofar as this as an attempt to suggest that there is an established public right of way, this is not accepted and the words should be deleted which in any case are unnecessary and do not add anything to the description.
- 12. It therefore follows from the above, that it is the submission of Iarnrod Eireann that the material amendments with respect to PROW 5 be modified so as to ensure that the exclusion of the public from accessing the track and/or any level crossing.

#### IV PROW 6

13. The new description of PROW 6 makes clear that the proposed route of alleged public right of way of necessity involves traversing the railway track. However the precise location at which the railway track is to be traversed is not specified. By not specifying how they expect people to access this right of way the proposal is in effect opening up a free-for-all and this is not acceptable to Iarnrod Eireann. There are a number of level crossings still open along this route as below:

Number	Name	Miles	Yards	Туре
XR015	Newcastle	22	750	Pedestrian
XR016	Five Mile Point	23	435	Pedestrian
XR017	Roche's	24	1250	Pedestrian (disused)
XR019	Killoughter	25	950	Pedestrian
XR021	Clonmannon	26	100	Field
XR022	Pines	27	100	Pedestrian

However, none of the above are specified. It is further not accepted that any of the same are appropriate and similar to PROW 5 it would be appropriate that the Council construct footbridge across the railway. It is therefore submitted that the material amendment should be further modified to specify the precise point along the railway where the public right of way is to traverse the same.

- 14. PROW 6 is particularly problematic insofar as certain groups and individual have already breached Iarnrod Eireann fencing to access the sea across the tracks. There are also at least two locations of persistent trespass with fences being vandalised for access being at 26 Mls 1540 Yds and 27 Mls 660 Yds approx. The proposed PROW 6 will further encourage and facilitate such trespass and further embolden such persons to trespass on the railway.
- 15. Iarnrod Eireann further objects to the new proposed description of PROW 6 as being a "continuation" of PROW 1. There is no valid connection between PROW 1 and PROW 6 and this description appears to be an illegitimate attempt to confer validity on PROW 6 by incorporating the same with PROW 1 which is wholly inappropriate.
- 16. In relation to land ownership, it appears from the updated maps (Maps 1 to 6 inclusive) relating to PROW 6 that it traverses land in the ownership of Iarnrod Eireann and in private ownership. The inadequacy of the maps and referencing process makes this difficult to ascertain but it appears that the route moves in and out of land within the ownership of Iarnrod Eireann. It is important to note however that the PROW 6 appears to cross the existing fenceline in a number of places and this will only further encourage further vandalism and breaches in the fence.
- 17. In relation to costal erosion issue, Iarnrod Eireann carries out the works to defend against coastal erosion where coastal erosion is an issue for the track. Iarnrod Eireann are further anxious to ensure that its access should not be impeded in the carrying out of these works and again a modification should be made to the material amendment to protect the ability of Iarnrod Eireann to carry out the same.