

DRAFT WICKLOW COUNTY DEVELOPMENT PLAN 2021-2027

VOLUME 2, PART 1 SELF SUSTAINING TOWN PLANS

BALTINGLASS NEWTOWNMOUNTKENNEDY RATHDRUM

LEVEL 4 PLANS

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SELF SUSTAINING TOWN PLANS (LEVEL 4)

Baltinglass, Newtownmountkennedy, Rathdrum

This volume of the Wicklow County Development Plan 2021 - 2027 comprises land use plans for the Level 4 towns of Baltinglass, Newtownmountkennedy and Rathdrum. In the past, Local Area Plans would have been adopted for most Level 4 towns; however, changes to the Planning Act in 2010 allow the Planning Authority to incorporate development plans for towns with a population of less 5,000 into the County Development Plan.

This County Development Plan therefore includes the development plans for **Baltinglass**, **Newtownmountkennedy** and **Rathdrum**, while Local Area Plans are being maintained for **Kilcoole** (the plan for Kilcoole having been combined with the Greystones – Delgany LAP in 2013) and **Enniskerry** (the plan for Enniskerry having been combined with the wider Bray Municipal District LAP in 2018).

The purpose of these plans is to put in place a structure that will guide the future sustainable development of each settlement. These plans, in conjunction with the County Development Plan will inform and manage the future development of the town.

The aim of these plans is to establish a framework for the planned, co-ordinated and sustainable development of each settlement, and to enhance and facilitate the balancing of economic, social and environmental infrastructure in order to maintain and develop a high quality of life without compromising the protection of the environment and the needs of future generations.

Level 4 settlements in County Wicklow are identified in the Core Strategy 'self sustaining towns' which are defined as 'towns with high levels of population growth and a weak employment base which are reliant on other areas for employment and/or services and which require targeted 'catch up' investment to become more self-sustaining'.

Self-Sustaining Towns are towns that require contained growth, focusing on driving investment in services, employment growth and infrastructure whilst balancing housing delivery. There is a strong emphasis on aligning population growth with employment growth to make these towns more self-sustaining and capable of accommodating additional growth in the future.

Some of these settlements have experienced significant housing growth in recent years and are now in need of catch-up facilities and employment growth. There is potential to pursue further placemaking improvements within the town centres to create a stronger urban structure, deliver improved community and recreation facilities, strengthen the towns' identities and sense of place and provide for a high quality of life.

Delivering compact growth, regeneration and revitalisation of the town centres is a key priority for all Level 4 settlements. Proposals for regeneration and renewal should be heritage led where possible and informed by healthy placemaking. Sustainable mobility will be promoted as part of any new development within these settlements.

All efforts shall be made to minimise repetition of County Development Plan objectives in these Town Plans, unless it is considered necessary to emphasise assets or restate objectives that have particular relevance and importance to that town. Development standards, retail strategies etc that are included in the County Development Plan shall not be repeated. Any specific policies / objectives or development standards required for a particular town will be stated as precisely that, and in all cases will be consistent with the County Development Plan. Thus development standards will be the same across the entire County, and any differences for specific settlements would be clear and transparent, to both those adopting the plans, and the general public alike.

Furthermore, Level 4 Town Plans shall only include objectives that are settlement specific and achievable, and avoid

those that are aspirational or are best dealt with in the annual budget, road works programme, etc. The role of land use plan is to put in place framework within which development can occur, but does not decide what works actually get done by either private individuals or public bodies. The delivery of objectives will be determined by the initiation of private development or by the allocation of public funding through the annual budgetary process, or other sources such as LEADER, the RRDF, Town & Village Renewal Scheme etc, which is a separate process to any land use plan.

Therefore this volume shall take the following format:

- **Part 1**: Sets out the high level strategies and objectives that are common to all Level 4 towns, as well as the common zoning objectives.
- **Part 2**: Sets out the detailed plan for Baltinglass (including a land use map, a heritage map and any other maps considered necessary for that town).
- **Part 3**: Sets out the detailed plan for Newtownmountkennedy (including a land use map, a heritage map and any other maps considered necessary for that town).
- **Part 4**: Sets out the detailed plan for Rathdrum (including a land use map, a heritage map and any other maps considered necessary for that town).

PART 1.1 GENERAL OBJECTIVES

1.1.1 Core Strategy

Level 4 plans exist in a hierarchy of plans flowing from national level (NPF) to regional level (RSES) to County level (Wicklow County Development Plan). It is through the County Development Plan that these higher order strategies, as well as other national and regional policies (e.g. relating to transportation and the environment) are translated to a 'local level'. The County Development Plan includes a 'Core Strategy' which sets out the 'direction' for the future growth of the County, in accordance with these higher level strategies, and in particular sets out the settlement and population growth strategy up to 2031, evaluates the demand for housing and adequacy of zoned lands to meet those needs, as well as providing strategies for infrastructure, environmental protection and retail development.

Table 1 below sets out the key elements of the Wicklow County Development Plan 'Core Strategy', as they apply to Level 4 settlements.

Table 1Wicklow Core Strategy for Level 4 towns

Core Strategy of the CDP	Application to Level 4
Settlement, Population & Housing Strategies	Level 4 settlements are designated 'Self Sustaining Towns' described as 'towns with high levels of population growth and a weak employment base which are reliant on other areas for employment and/or services and which require targeted 'catch up' investment to become more self-sustaining'. These towns range in size (as per the last Census of population 2016) from c. 1,700 to 4,250 persons. Population growth in Level 4 towns overall is targeted to be in the 20%-25% range between 2016 and 2031, with variation in future growth rates between towns in the level due to developments already underway in some towns (particularly Rathdrum and Newtownmountkennedy).
Economic Development	The towns will aim to become more self-sustaining by concentrating on local enterprise and
Strategy	employment growth and catch-up facilities. This will include attracting investment in a mixture of 'people' and 'product' intensive industries that will generate new employment opportunities and improve the jobs ratio.
Retail Strategy	Level 4 settlements are identified as either 'Level 3' or 'Level 4' in the County retail hierarchy, with the Level 4 towns included in this plan (Baltinglass, Newtownmountkennedy and Rathdrum) all being designated 'Level 3' centres. These centres will vary both in the scale of provision and the size of catchment, due to proximity to a Major or County Town Centre, i.e. Bray or Wicklow Town. Generally where the centre has a large catchment (e.g. market town in a rural area) and is not close to a larger centre, there will be a good range of comparison shopping, though no large department stores or shopping centres, with a mix of retail types benefiting from lower rents away from larger urban sites, leisure / cultural facilities and a range of cafes and restaurants.
Community	In accordance with the County community facilities hierarchy, Level 4 settlements generally
Development	fall into the 2,000-7,000 population range and should be ideally serviced by the following
Strategy	community infrastructure: community / parish hall, multi-purpose community space and / or meeting rooms, local town park and open spaces/nature areas, outdoor multi-use games areas, playgrounds, playing pitches and a library.
Infrastructure Strategy	 In accordance with the County Development Plan: Measures will be required to facilitate a modal shift to more sustainable transport options including promotion of development patterns and development of enhance infrastructure to facilitate walking, cycling and increased use of public transport; Only locations that are already served, or have committed investment to enhance water and wastewater infrastructure shall be identified for new development.
Environmental Strategy	To ensure the objectives of the plan are consistent with the conservation and protection of the environment.

1.1.2 Population and Housing

The 2026, 2028 and 2031 population targets for Level 4 towns are provided in the Core Strategy of the County Development Plan.

Table 2Level 4 population and housing targets

Level 4 Population Targets 2031				
LEVEL 4	2016	2031		
Baltinglass	2,251	2,725		
Enniskerry	1,877	1,920		
Kilcoole	4,244	4,315		
Newtownmountkennedy	3,552	5,220		
Rathdrum	1,716	2,480		

Level 4 Housina Unit Taraets 2031

LEVEL 4	Housing Stock 2016	Housing Stock Growth Target 2016-2031	Housing Units completed post 2016	Further Housing Unit Growth Target up to 2031
Baltinglass	903	195	46	149
Enniskerry	648	125	34	91
Kilcoole	1,451	287	97	190
Newtownmountkennedy	1,222	882	250	632
Rathdrum	669	331	132	199

Population & Housing Objectives

- To adhere to the objectives of the Wicklow County Development Plan in regard to population and housing as are applicable to Level 4 towns, and ensure that the provisions of each plan create a flexible land use framework that allows for housing targets to be fulfilled.
- A minimum of 30% of the targeted housing growth shall be directed into the existing built up area of the settlement, on lands zoned 'town centre', 'village centre', 'existing residential' and 'mixed use'. In cognisance that the potential of such regeneration / infill / brownfield sites is difficult to predict, there shall be no quantitative restriction inferred from this plan or the associated tables on the number of units that may be delivered within the built up envelope of the town.
- In order to ensure however that overall housing and population targets can be delivered, land may be zoned for new residential development outside of the existing built up envelope, subject to the amount of zoned land not exceeding 70% of the total housing target for that settlement.
- To require that new residential development represents an efficient use of land and achieves the highest density possible, having regard to minimum densities as set out in Table 6.1 (of Chapter 6 of the County Development Plan) subject to the reasonable protection of existing residential amenities and the established character of existing settlements.
- Housing occupancy controls: As 'self sustaining towns' Level 4 towns should provide for the housing demands generated from people from across the County and region subject to the provisions of Objective CPO 6.2 of Chapter 6 of the County Development Plan.

1.1.3 Economic Development & Employment

Depending on their degree of accessibility, scale of population / workforce and market catchment, and the availability of support services, the Level 4 towns have varying roles to play in acting as attractors for foreign and local investment. Level 4 settlements are likely to perform a lesser function in terms of attracting foreign investment than Level 1-3 settlements; however historical foreign investment and local characteristics may support the ability of these towns to attract this scale and type of investment into the future. Generally, towns of this scale are particularly suited to attracting local investment and should aim to target investment in the form of local services, 'product intensive' industries, particularly those linked to rural resources, such as food processing, agricultural services and tourist facilities / accommodation.

The factors that make a town economically viable and attractive to investors and visitors are numerous and often hard to predict and influence, but for the purpose of these land use plans, the strategy for economic development will be based around:

- a) providing a land-use framework for each town, which makes the Council's requirements and expectations with respect to the location and type of new employment generating development abundantly clear;
- b) supporting and facilitating, to the highest degree possible (subject to environmental and other relevant planning considerations) all forms of employment generation and in particular, to encourage employment and commercial uses as a key activity in the town centre;
- c) a focus on 'placemaking' to create attractive and sustainable communities, with high quality services and public realm, to create attractive places to live, work, visit and invest.

An established measure of the employment 'health' of a settlement is a measure called the 'jobs ratio'. This is the relationship between the resident workers and the number of jobs in any defined area. A healthy area is considered to be one where the jobs ratio exceeds 70%¹. Baltinglass, Newtownmountkennedy and Rathdrum in 2016 all had jobs ratio in excess of 70%, all in or around 80%. This reflects the important role these towns play in the economic development and support of their hinterlands. It is important that this high level of employment is maintained into the future as resident population grows, and is developed further in an environmentally sustainable manner, with a particular focus on growing employment and businesses in the town centre and other already built up areas,

¹ As per RSES Appendix A - data and indicators

densifying existing employment area, and targeting growth at locations that are the most sustainable in terms of accessibility. In this regard, it is the objective of the CDP to increase the jobs ratio in Level 4 towns by a minimum of 25% up to 2031.

LEVEL 4	Jobs ratio 2016	Targeted future jobs ratio 2031	Jobs growth targeted up to 2031
Baltinglass	0.81	1.01	+500
Enniskerry	0.33	0.41	+100
Kilcoole	0.46	0.57	+100
Newtownmountkennedy	0.78	0.97	+1,100
Rathdrum	0.82	1.03	+600

Economic Development & Employment Objectives

- Increase the quality and range of employment opportunities by facilitating developments that involve foreign and local investment in a variety of forms, including 'people' and 'product' intensive industries. The Council will particularly support the development of 'people' intensive employment generating developments at location served by sustainable and active modes of transport, those that provide for the local convenience and social service needs of the area and those that provide for the needs of tourists and visitors. The Council will support the development of 'product' intensive industries at appropriate locations, and will particularly support developments based on the use of a local rural resource.
- To facilitate and support the highest degree possible all forms of employment creation on appropriately zoned land and to promote the intensification of activities on existing employment sites and to take advantage of the existing economic assets of the town in order to stimulate further employment within the area.
- Promote in the first instance the growth of economic activity and employment in the town centre and built up parts of the towns; and where a demand for 'greenfield' employment development is identified, to ensure zoned, serviced land is available in appropriate locations in accordance with the zoning principles of the County Development Plan;
- To encourage the redevelopment of town centre and brownfield sites for enterprise and employment creation throughout the settlements and to consider allowing 'relaxation' in normal development standards on such sites to promote their redevelopment, where it can be clearly demonstrated that a development of the highest quality, that does not create an adverse or unacceptable working environment or create unacceptable impacts on the built, natural or social environment, will be provided.
- To encourage and facilitate the development of small to medium scale indigenous industries and services at appropriate locations within the Level 4 settlements. The Council acknowledges that the development of small scale projects with long term employment potential are important in sustaining both urban and rural settlements in County Wicklow and as such, the Council will adopt a proactive and flexible approach in dealing with applications on a case-by-case basis.
- Support a shift towards low carbon and climate change resilient economic and enterprise activity, reducing energy dependence, promoting the sustainable use of resources and leading in the Smart Green Economy;
- To promote a high quality housing, community facilities and built and natural environment that is attractive to indigenous and foreign industry and employees;
- Promote tourist developments at suitable locations that are of an appropriate scale and design, particularly developments that are associated with the tourism products or themes associated with any town and its hinterland and maximise the town's location as a destination and gateway between the tourism assets.
- To facilitate home-working, the development of co-working hubs and innovative forms of working which reduce the need to travel.

1.1.4 Town Centres & Retail

Level 4 town centres perform a variety of roles and functions for their residents and their wider rural communities. The strengths of these settlements lie in their capacity to accommodate a mix of uses including employment, residential, community and other functions in a compact walkable environment that provides a high quality of life. They are a hub for social, economic and administrative functions in addition to providing places for recreation, worship and leisure.

Level 4 town centres, like many across all tiers of the hierarchy in County Wicklow, have experienced significant challenges to retain vibrancy and vitality. The National Planning Framework (NPF) places a strong emphasis on strengthening Ireland's urban structure by targeting both population and employment growth in urban areas, promoting urban infill and brownfield development and ensuring that towns and villages are attractive, liveable, well designed, high quality places that are home to diverse and integrated communities that enjoy a high quality of life and wellbeing.

The retail function of Level 4 towns is as set out in the County Retail Strategy, and with respect to the three settlements addressed in this plan it is considered to fulfil the role of a 'sub County' town centre, serving a wide district. Retail is a key function of Level 4 towns and a thriving retail sector is essential to maintain vitality and vibrancy in the core areas of the town and to maintain the town as the focal point for the wider rural area in which it is located.

Towns and villages are continually evolving. This is essential for their survival. It is important that Wicklow's planning policy is flexible to allow town centres to evolve and diversify. The planning policy for Level 4 town centres will therefore be based on the following objectives:

Town Centres & Retail Objectives

- To support the continued enhancement of the existing Town Centre of Level 4 towns as the heart of the settlement;
- Ensure that the town centres are attractive places to live in, to work in and to visit, easy to get to, easy to walk and cycle within and are competitive places to conduct business;
- Facilitating a diverse mix of uses, and particularly encourage residential usage at appropriate town centre densities, and the concept of 'living over the shop';
- Create compact towns by reusing existing buildings and maximising the potential of infill and brownfield sites;
- Encourage the redevelopment and regeneration of vacant, underutilised and derelict sites;
- To apply the Vacant Sites Levy on qualifying vacant lands identified in each town as being within the 'regeneration and renewal' zone;
- The redevelopment of lands within the town core areas, particularly those sites with frontage onto the main streets and squares of Level 4 towns, shall provide for a street fronting building of a high quality design or for a high quality urban space, including hard and soft landscaping, and appropriate street fixtures and furniture, in order to enhance and create a more attractive streetscape;
- To allow a relaxation in certain development standards in the town centre zones in the interest of achieving the best development possible, both visually and functionally while maintaining the highest quality of design in all new developments;
- Promote healthy placemaking and prioritise walking and cycling; improve linkages between core town centres and existing community infrastructure and lands earmarked for future housing development;
- Use public realm improvements to stimulate investment and economic confidence; encourage public art in publicly accessible spaces such as town streets and squares and along existing or future parks and amenity routes;
- Embracing the historic character and heritage attributes of each town centres and strengthen the strong sense of place;

- Support and enhance the potential of the towns as focal points for the local community, for tourism and culture;
- Facilitate an expansion of retail floorspace to reduce leakage of expenditure from both the town itself and the wider County. Guide and promote the expansion of retail floorspace first and foremost within the core retail areas and thereafter in accordance with the sequential approach to retail development;
- Provide for an expansion in the variety of retail and retail service facilities so that the town includes a range of
 retail outlets that provide for the day to day needs of the local population and the needs of other businesses
 and tourists, in accordance with the provisions of the "Retail Planning Guidelines for Planning Authorities"
 (DOEHLG 2012), and any subsequent Ministerial Guidelines or directives and the Wicklow County Retail
 Strategy.

1.1.5 Social & Community Development

The provision of accessible social and community infrastructure, including open space and leisure / recreational facilities, contributes to the quality of life for all and it is important that existing and future residents of the towns and their catchments are provided with such facilities. High quality social and community services in an area can also make a place more attractive for the establishment of new businesses and to encourage long stay visitors. In particular, new community facilities will be required to be provided in tandem with the development of significant new residential developments and new neighbourhoods.

Community Infrastructure & Open Space Objectives

- To facilitate the development of a range of high quality community and recreational facilities that meet the needs of the local population, and in particular to require that new community and recreational facilities are developed in tandem with new housing, through the implementation of the objectives of Chapter 7 of Volume 1 of the County Development Plan.
- To manage the pace of new housing developments commensurate with existing / planned community facilities.
- To support existing clubs and sporting organisations in providing continued sports activities for those living in the settlement and the wider area;
- To support the creation of functional and healthy public spaces and pedestrian routes within the settlements and to other nearby settlements, in order to maximise opportunities for outdoor activity.
- Where projects for new recreation projects (such as riverine parks, greenways, walking routes, trails etc) identified in these plans are not already provided for by existing plans / programmes or are not already permitted, then the feasibility of progressing these projects shall be examined, taking into account planning need, environmental sensitivities as identified in the SEA Environmental Report and the objectives of the overall plan relating to sustainable development.

1.1.6 Service Infrastructure

The provision of transport and services infrastructure is essential to the development of any town, providing ease of movement within towns, connecting towns to surrounding areas and providing sufficient service infrastructure capable of meeting the demands of the resident, commercial and employment populations. Adequate infrastructure is vital for the facilitation of the future development of Level 4 towns. This includes water services, effective road and public transport networks, energy, telecommunications, waste management etc.

The County Development Plan, and various programmes of the Council's Roads and Environmental Services Departments, as well as outside agencies such as Irish Water and the National Transport Authority, provide detailed strategies and objectives for a whole range of service infrastructure. As these provisions apply directly to towns in Level 4 it is not considered necessary to restate all of these objectives; any objectives included in these plans are those considered necessarily to emphasise assets or restate objectives that have particular relevance and importance to the area.

Service Infrastructure Objectives

- Promote a development pattern and the development of enhanced infrastructure to facilitate walking, cycling and increased use of public transport; in particular:
 - to support and facilitate the implementation of measures to improve walking / cycling opportunities within the towns and between the towns and other centres of population and activity in the wider area.
 - to support and encourage actions to address through traffic on the main street and squares, in particular the provision of mechanisms to slow traffic through the centres and give priority to pedestrians, cyclists and public transport; where possible the development of alternative routes through the towns, particularly from existing or planned new residential areas that avoid the need to use the main streets and squares to access essential services and to enter / exit the towns; the development of alternative car parking arrangements around the town cores;
 - to promote the delivery of improved bus services in the town by facilitating the needs of existing or new bus providers with regard to bus stops and garaging facilities (unnecessary duplication of bus stops on the same routes / roads will not be permitted); facilitating the provision of bus priority where a requirement for such is identified; requiring the developers of large-scale new employment and residential developments in the town to fund / provide high quality pedestrian and cycling facilities to public transport routes / nodes;
 - to support design solutions and innovative approaches in order to reduce car dependency;
 - to cooperate with NTA and other relevant transport planning bodies in the delivery of a high quality, public transport systems.
- Facilitate and promote the delivery of reliable and effective water, drainage, energy, waste management and communications infrastructure to service the existing and future development needs of the settlement. In particular:
 - to support and facilitate the improvement and increased resilience of the water distribution, supply and storage systems
 - to support and facilitate any necessary upgrades to the wastewater collection and pumping systems (where required)
 - ensure the separation of foul and surface water discharges in new developments through the provision of separate networks. Ensure the implementation of Sustainable Urban Drainage Systems (SUDS) and in particular, to ensure that all surface water generated in a new development is disposed of on-site or is attenuated and treated prior to discharge to an approved surface water system
 - to promote energy efficiency and the development of renewable energy projects.
- To ensure that only appropriate land uses are provided on lands identified as being at risk of flooding.
- Where projects for new infrastructure identified in these plans are not already provided for by existing plans / programmes or are not already permitted, then the feasibility of progressing these projects shall be examined, taking into account planning need, environmental sensitivities as identified in the SEA Environmental Report and the objectives of the plan relating to sustainable development. A Corridor and Route Selection Process will be undertaken where appropriate, for relevant new road infrastructure in two stages: Stage 1 Route Corridor Identification, Evaluation and Selection, and Stage 2 Route Identification, Evaluation and Selection.

1.1.7 Built Heritage & Natural Environment

The protection and enhancement of heritage and environmental assets through this plan will help to safeguard the local character and distinctiveness of each town and its surroundings, providing local economic, social and environmental benefits. The maps included in this plan include heritage maps indicating the key natural and built heritage features.

Heritage Objective

- To protect natural, architectural and archaeological heritage, in accordance with the objectives set out in the County Development Plan, as are applicable to each town.
- To enhance the quality of the natural and built environment, to enhance the unique character of the town and environs as a place to live, visit and work;
- To promote greater appreciation of, and access to, local heritage assets;
- To ensure the protection and enhancement of natural habitats, cultural heritage, ecological resources and biodiversity and in particular, to safeguard the integrity of the watercourses and rivers in the area.

1.1.8 Strategic Environmental Assessment

Each plan, in conjunction with the overall County Development Plan, has been subject to a Strategic Environmental Assessment. The 'Environmental Report' accompanying the overall County Development Plan sets out the environmental consequences of making the plan, including the town plans and provides measures to address any potential adverse impacts.

1.1.9 Appropriate Assessment

These plans, as part of overall County Development Plan, have been subject to Stage 2 'Appropriate Assessment' under the Habitats Directive. The findings of this assessment are provided in the Appropriate Assessment Natura Impact Report that accompanies the County Development Plan.

1.1.10 Flood Risk Assessment

As part of each plan addressed in this appendix, a Flood Risk Assessment (FRA) has been carried out. The assessment is presented as part of the Strategic Flood Risk Assessment appendix of the County Plan. All applications shall be assessed in accordance with the provisions of '*The Planning System and Flood Risk Management*' Guidelines (DoEHLG 2009) and the flood management objectives of the County Development Plan.

PART 1.2 ZONING AND LAND USE

The plan maps for each town indicates the boundary of the town plan. All lands located outside the plan boundary are considered to be within the rural area. Within these areas planning applications shall be assessed having regard to the objectives and standards for the rural area, as set out in Volume 1 of the Wicklow County Development Plan.

The purpose of land use zoning objectives is to indicate the Council's intentions for land uses in the town.

1.2.1 Zoning Objectives

Land use zoning objectives and the associated vision for each zone are as follows:

ZONING	OBJECTIVE	DESCRIPTION
RE: Existing Residential	To protect, provide and improve residential amenities of existing residential areas	To provide for house improvements, alterations and extensions and appropriate infill residential development in accordance with principles of good design and protection of existing residential amenity. In existing residential areas, the areas of open space permitted, designated or dedicated solely to the use of the residents will normally be zoned 'RE' as they form an intrinsic part of the overall residential development; however new housing or other non-community related uses will not normally be permitted.
RN: New residential	To provide for new residential development and supporting facilities.	To facilitate for the provision of high quality new residential developments at appropriate densities with excellent layout and design, well linked to the town centre and community facilities. To provide an appropriate mix of house sizes, types and tenures in order to meet household needs and to promote balanced communities.
TC: Town Centre	To provide for the development and improvement of appropriate town centre uses including residential, retail, commercial, office and civic use.	To develop and consolidate the existing town centre to improve its vibrancy and vitality with the densification of appropriate commercial and residential developments ensuring a mix of commercial, recreational, civic, cultural, leisure and residential uses while delivering a quality urban environment, with emphasise on regeneration, infill town and historic centre conservation, ensuring priority for public transport where applicable, pedestrians and cyclists while minimising the impact of private car based traffic and enhance and develop the existing centre's fabric.
VC: Village Centre	To provide for the development and improvement of appropriate village centre uses in areas that are secondary or subsidiary area to the main town centre.	To develop and consolidate the village centre zones appropriate manner and to an appropriate scale and with such uses as specified in each town plan given their roles as a secondary or subsidiary area to the main town centre.
LSS: Local Shops & Services	To provide for small scale local neighbourhood shops and services	To facilitate the limited development of small scale local neighbourhood shops and retail services and other local service uses that meet only the retail or service needs of residents in the immediate catchment and are not of such a scale or type that would detract or draw trade from lands designated town centre.

ZONING	OBJECTIVE	DESCRIPTION
E: Employment	To provide for the development of enterprise and employment	To facilitate the further development and improvement of existing employment areas and to facilitate opportunities for the development of new high quality employment and enterprise developments in a good quality physical environment.
CE: Community & Education	To provide for civic, community and educational facilities	To facilitate the development of necessary community, health, religious, educational, social and civic infrastructure.
AOS: Active Open Space	To protect and enhance existing and provide for new active open space	To facilitate the further development and improvement of existing active open spaces, formal exercise areas, sports grounds, playing pitches, courts and other games areas and to facilitate opportunities for the development of new high quality active recreational areas.
OS1: Open Space	To protect and enhance existing and provide for recreational open space	To facilitate the further development and improvement of existing parks and casual play areas, to facilitate opportunities for the development of new high quality amenity open areas and to restrict developments / activities (such as the use or development of such lands for formal sports grounds for organisations that are not available for a broad range of the public) that would reduce the opportunities for use by the wider public.
OS2: Passive Open Space	To protect and enhance existing open, undeveloped lands	To protect, enhance and manage existing open, undeveloped lands that comprise flood plains, buffer zones along watercourses and rivers, steep banks, green breaks between built up areas, green corridors and areas of natural biodiversity.
PU: Public Utility	To maintain lands providing services infrastructure	To allow for lands to be designated for public utilities such as waste water treatment plants, large ESB sub- stations, gasworks etc
T: Tourism	To provide for tourism related development	To provide for the sustainable development of tourism related structures, uses and infrastructure. To provide for the development of tourism facilities including accommodation of an excellent sustainable design and aesthetic quality. Tourism related office, civic and cultural and commercial development will be facilitated.
MU: Mixed Use	To provide for mixed use development	The nature of the mixed use development envisaged for any particular site is set out in the text of the plan.
SLB: Strategic Land Bank	To provide a land bank for future development of the settlement after the lifetime of this plan, if and when the need arises.	These are lands that are identified as being potentially suitable for new residential development having regard to proximity and accessibility to infrastructure. However, these lands are not necessary for development during the lifetime of this plan and may only be considered for detailed zoning and development after 2028. Any development proposals within the lifetime of the plan will be considered under the County Development Plan rural objectives.

The box below gives typical appropriate uses for each zone type. The planning authority shall determine each proposal on its merits, and shall only permit the development of uses that enhance, complement, are ancillary to, or neutral to the zoning objective. Uses that are materially inconsistent with and detrimental to the zoning objective shall not be permitted.

Uses generally appropriate for **residential (RN / RE)** zoned areas include houses, apartments, residential open space, education, community facilities, retirement homes, nursing homes, childcare, health centres, guest house, bed and breakfast, places of public worship, home based economic activity, utility installations and ancillary development and other residential uses in accordance with the CDP.

Uses generally appropriate for **town and village centres (TC / VC)** include residential development, commercial, retail, retail services, health, restaurants, public house, public buildings, hotels, guest houses, nursing / care homes, parking, office, tourism and recreational uses, community, including provision for religious use, utility installations and ancillary developments for town centre uses in accordance with the CDP.

Uses generally appropriate for **employment (E)** zoned land include general and light industry, office uses, enterprise units, appropriate warehousing, petrol filling stations (as deemed appropriate), public transport depots, open space, community facilities, utility installations and ancillary developments for employment and industry uses in accordance with the CDP.

Uses generally appropriate for **community and educational (CE)** zoned land include community, educational and institutional uses include burial grounds, places of worship, schools, training facilities, community hall, nursing homes, health related developments, sports and recreational facilities, utility installations and ancillary developments for community, educational and institutional uses in accordance with the CDP.

Uses appropriate for **active open space (AOS)** zoned land are sport and active recreational uses including infrastructure and buildings associated with same.

Uses appropriate for **open space (OS1)** zoned land are recreational uses such as formal / informal landscaped parks with off-road walking / cycling paths, as well as playgrounds, skate parks, Mixed Use Games Areas and outdoor gyms.

Uses appropriate for passive **open space (OS2)** zoned land are uses that protect and enhance the function of these areas as flood plains, buffer zones along watercourses and rivers, green breaks between built up areas, green corridors and areas of natural biodiversity. The development of these lands for recreational uses may only be considered where such use is shown to not undermine the purpose of this zoning.

Uses generally appropriate for **public utility (PU)** zoned land are for the provision of necessary infrastructure and services such as water and waste water treatment plants, large ESB sub-stations, gasworks.

Uses generally appropriate for **tourism (T)** zoned land are tourism accommodation and tourism / recreational uses such as Bed & Breakfast, cultural uses, holiday homes, hotels, recreational facilities.

Uses generally appropriate for any **mixed use (MU)** area will be specified in the plan.

Many uses exist where they do not conform to the designated zoning objective. When extensions to, or improvements of premises accommodating such uses are proposed, each shall be considered on its merits and permission may be granted where the development does not adversely affect the amenities of properties in the vicinity and does not prejudice the proper planning and development of the area.

Whilst the land-use zoning will give an indication of the acceptability or otherwise of particular uses in particular areas, proposed development will also be assessed in terms of compatibility with the development control

guidelines and standards outlined in the Wicklow County Development Plan and this plan. Factors such as density, height, massing, traffic generation, public health regulations, design criteria, visual amenity, availability of services and potential nuisance by way of noise, odour and air pollution are also of importance in establishing whether or not a development proposal conforms to the proper planning and sustainable development of an area.

1.2.2 Phasing

It is an objective of the Council that development is undertaken in an orderly and sustainable manner. The development of zoned land should generally be phased in accordance with the sequential approach:

- Development should extend outwards from the town centre with undeveloped land closest to the centre and public transport routes (if available) being given preference, i.e. 'leapfrogging' to peripheral areas should be avoided;
- A strong emphasis should be placed on encouraging infill opportunities and better use of under-utilised lands; and
- Areas to be developed should be contiguous to existing developed areas.

Only in exceptional circumstances should the above principles be contravened, for example, where a barrier to development is involved. Any exceptions must be clearly justified by local circumstances and such justification must be set out in any planning application proposal.

The Council may, in certain cases, phase permitted development where this is considered necessary for the following:

- (i) the promotion of an appropriate balance of employment, residential and service facilities (schools, shopping, community facilities etc.) and other uses that are required to increase the self-sufficiency of the settlement, or
- (ii) ensuring the delivery of infrastructural services in tandem with development, including water, sewerage and road infrastructure, that is required to safeguard the environmental quality and public safety of the area.

1.2.3 Action Area Plans

Action Areas have been identified in each plan where necessary. Action Areas are to be the subject of comprehensive (not piecemeal) integrated schemes of development that allow for the sustainable, phased and managed development of the Action Area during the plan period. Separate applications for sections of each Action Area will not be considered until an overall Action Area Plan has been agreed in writing with the Planning Authority unless it can be shown that any application will not undermine the achievement of the overall objectives for that Action Area. The position, location and size of the land use zonings shown on plan map are indicative only and may be altered in light of eventual road and service layouts, detailed design and topography, subject to compliance with the criteria set out for the Action Areas.

By time related conditions, agreements or otherwise, the Council will regulate the building programme to ensure that the needs of the population do not exceed the provision of essential support systems and that the Council will use its powers under the Planning & Development Acts to effect this control.

1.2.4 Strategic Land Bank

Having regard to the housing targets set out in this County Development Plan, the amount of land designated and zoned for the development of new housing has been reviewed and updated as set out in each plan. In order to be consistent with the provisions of the County Development Plan 'Core Strategy' and Ministerial guidelines with regard to the zoning of land, the plans herewith provided shall provide for sufficient zoned land to ensure growth targets as set out in the 'Core Strategy' can be achieved.

These revisions may entail a reduction in the amount of residentially zoned 'greenfield' lands outside of the existing built up envelope of each town. In accordance with the 'Core Strategy' guidelines issued by the Department of the

Environment, Community and Local Government, where a surplus of zoned housing land is identified, it will be necessary to select the most appropriate land to zone in the plan and then implement one of the following options:

- 1. Designate the surplus land as a 'strategic land reserve/bank' for the future that will not be allowed to develop within the plan period, or
- 2. Change the zoning of the surplus residential land to some other land use that is required during the lifetime of the plan, or
- 3. Remove the zoning from the surplus land.

A combination of these approaches is taken in these plans.

Strategic Land Bank Objective

These are lands that are identified as being potentially suitable for new residential development having regard to proximity and accessibility to infrastructure. However these lands are not necessary for development during the lifetime of this plan and may only be considered for detailed zoning and development after 2028, if the need arises. Any development proposals within the lifetime of the plan will be considered under the Wicklow County Development Plan rural objectives.

1.2.5 European Sites

There are a number of 'European Sites' (SACs / SPAs) located in or in close proximity to the settlements in Level 4. The sites themselves are protected from inappropriate development through the legal provisions of the Habitats and Birds Directives, as well as the Planning Act. Such sites, where they are located within the plan boundary of a Level 4 settlement, are shown on the heritage map associated with the plan as SAC / SPA as appropriate.

In a number of locations, there are lands adjoining European Sites, which while not being included in the legally designated site, are linked to the site in terms of similar or supporting habitats, water flows or other characteristics which render them important to protect from inappropriate development which may have a direct or indirect effect on the designated site itself². The extent of any such 'buffer zone' has been determined through both desktop and field assessment by the plan team and a professional ecologist, as well as consultation with the National Parks and Wildlife Service.

The approach to zoning at / in European Sites and any associated 'buffer zone' has been as follows:

- 1. No lands within the actual European Site have been zoned;
- 2. Where the 'buffer zone' coincides with existing developed areas, the lands have been zoned for their existing use, which will essentially allow for the continuation of the existing use and its enhancement. In accordance with the provisions of the EU Habitats Directive 1992 and the Planning & Development Act, any proposed development with potential to impact upon the integrity of a European Site shall be subject to an Appropriate Assessment;
- 3. Where the 'buffer zone' coincides with existing undeveloped lands, the lands will only be zoned for new development where it can be justified that such zoning and development arising therefrom is essential for the town to achieve its development vision and strategic objectives. In accordance with the provisions of the

² In accordance with Article 10 of the Habitats Directive, the aim is to protect and maintain linear landscape features which act as ecological corridors, such as watercourses (rivers, streams, canals, ponds, drainage channels, etc), woodlands, hedgerows and road and railway margins, and features which act as stepping stones, such as marshes and woodlands, which taken as a whole help to improve the coherence of the European network

EU Habitats Directive 1992 and the Planning & Development Act, any proposed development with potential to impact upon the integrity of a European Site shall be subject to an Appropriate Assessment;

4. Where the 'buffer zone' coincides with existing undeveloped lands, and the development of these lands is not essential for the achievement of the development vision and strategic objectives for the town, the land will be zoned 'OS2' – **passive open space**. The only developments that will be considered in such area are those which contribute to the objective of the Passive Open Space zone (detailed in this plan) and that can be shown to not diminish the role and function of such areas, will not result in adverse impacts on the integrity of any EU protected site and will not diminish the biodiversity value of the lands or the ability of plants and animals to thrive and move through the area.

European Sites Objectives

To protect European Sites and a suitable buffer area from inappropriate development.

Projects giving rise to adverse effects on the integrity of European Sites (cumulatively, directly or indirectly) arising from their size or scale, land take, proximity, resource requirements, emissions (disposal to land, water or air), transportation requirements, duration of construction, operation, decommissioning or from any other effects shall not be permitted on the basis of this plan³.

Ensure that development proposals, contribute as appropriate towards the protection and where possible enhancement of the ecological coherence of the European Site network and encourage the retention and management of landscape features that are of major importance for wild fauna and flora as per Article 10 of the EU Habitats directive. All projects and plans arising from this Plan will be screened for the need to undertake Appropriate Assessment under Article 6 of the Habitats Directive.

In order to ensure the protection of the integrity of European Sites, the planning authority is not limited to the implementation of the above objectives, and shall implement all other relevant objectives of the CDP as it sees fit.

Level 4 Town Plans

³ Except as provided for in Article 6(4) of the Habitats Directive, viz. there must be: a) no alternative solution available, b) imperative reasons of overriding public interest for the project to proceed; and c) adequate compensatory measures in place.

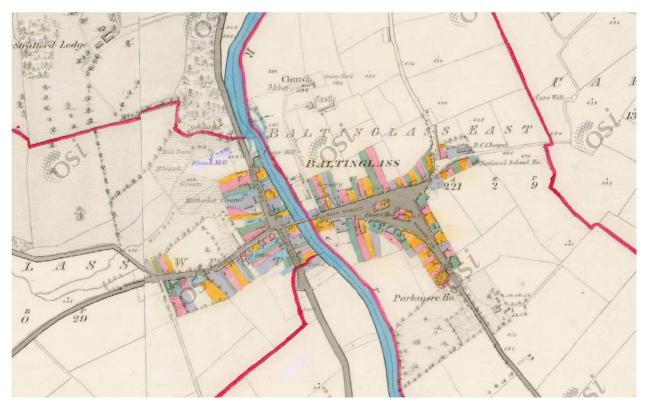
PART 2 BALTINGLASS SPECIFIC OBJETCIVES

2.1 Context

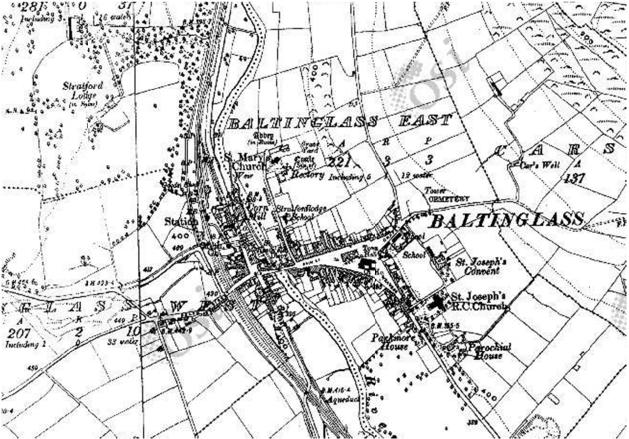
Baltinglass is located on the western fringes of the Wicklow Mountains, in west Co. Wicklow, near the Kildare and Carlow borders. The town is located in the Wicklow rural hinterland, approximately 30km south of Blessington, on the N81 Dublin-Tullow Road. It is also traversed by the R747, from Arklow to Kildare. The town is located on the River Slaney, a protected European Site and is located just west of the Baltinglass Hills, a protected archaeological landscape.

The Cistercian abbey, founded by Diarmaid Mac Murchadha in 1148, was the origin of the settlement that became Baltinglass. It began as a village at a fording place on the Slaney adjacent to the Abbey. At the time of the dissolution of the Abbey by Henry VIII in 1537 there was a small gathering of houses. By the 1660s there were 38 houses and in 1663 the town was incorporated by charter from Charles II. In the mid-eighteenth century textile industries were introduced by the Stratford family (later Earls of Aldborough). During the 1798 Rebellion, and for many decades afterwards, Baltinglass was a garrison town. By the early nineteenth century it was the seat of administration for West Wicklow, with a courthouse, a prison and an infirmary. In 1838 it was designated the centre of a poor law union and in 1841 the workhouse was opened.

Historically the settlement developed around the market square, with development spreading out to the east and west along the R747, forming the existing town centre. The town centre is focussed mainly east of the River Slaney, along Main Street and ending at Market and Weavers Square. West of the river, the town centre is focused around the N81/R747 crossroads, along Edward Street, Mill Street and Belan Street, which was the location on the former railway line. Baltinglass railway station opened in 1885, as part of the line from Sallins to Tullow. It closed to passengers in 1947 and closed altogether in 1959 along with the rest of the line. The majority of residential estates and community and employment developments have been developed along the R747, with residential development west of the town mainly in the form of ribbon development along the main road network. A local landmark is Quinn's Mart Site on Mill Street to the north of the town, which is a very active commercial site serving a wide area, and contains the former train station building.



Level 4 Town Plans



Historic 6-inch map 1829-1842

6-inch Cassini Maps (1830s – 1930s)

The town has grown considerably in recent years to a 2016 population of 2,251 people. Although employment can be sourced locally from activities pertaining to farming, industry and the services sector, a considerable proportion of people commute out of the area, including to Dublin for employment. The town serves the local town and hinterland population, providing mainly local convenience based shopping and service opportunities. Local community and recreation facilities are provided in the form of two primary schools, a post-primary school, a hospital, GAA and soccer playing fields, an adult learning centre, ecclesiastical facilities, an Outdoor Activity Centre, a public park along the River Slaney and Stratford Lodge Golf Club.



Baltinglass 2020 (Google Earth)

The town contains a significant amount of natural, archaeological and built heritage; including the archaeological sites of the Baltinglass Hills, Baltinglass Abbey and St.Mary's Church, the River Slaney Special Area of Conservation (SAC) and buildings of architectural and historical merit, many of which are located in the town centre. The town's rich and historic heritage makes a significant contribution to its distinct character.

Despite the town's strengths, the town's development is somewhat constrained by its relatively isolated location within the Greater Dublin Area hinterland, a shortfall of retail services and employment opportunities, a large number of derelict buildings and under-utilised sites, traffic congestion along the Main Street and the N81/R747 intersection and the potential for flooding arising from the presence of the River Slaney.

2.2 Overall Vision & Development Strategy

A key aim of a Town Plan is to set out the vision and development strategy for the future development of a settlement and from this vision, all policies and objectives can be developed and implemented with the overall aim of achieving this vision. The vision and development strategy must be consistent with the 'Core Strategy' of this County Development Plan and reflect the characteristics, strengths and weaknesses of Baltinglass.

The vision for Baltinglass is:

- To ensure a high quality living environment for existing and future residents.
- To provide a framework for the growth of the town, in order to provide housing for current and future generations, to revitalise the economy of the town and to allow improvements of social and community facilities.
- Sustain a revitalised core town centre with commercial, residential and community developments being consolidated and promoted within this area.
- Create increased connectivity between a revitalised town core and the existing and proposed residential areas within the town.

- Facilitate and encourage the integration of the River Slaney as a key feature in the redevelopment of the town centre, maximising its potential as a local amenity.
- Promote and foster economic development and linkages to surrounding larger settlements within and outside the County.
- Develop the tourism potential of the area as a visitor / tourist destination in itself and in its role as a 'gateway' linking the west of the County to the Wicklow Mountains
- Protect the built and natural heritage of the area;
- Facilitate a transition to a low carbon settlement.

In recognition of the historical pattern of development, the profile of the settlement, the demands of higher order strategies and the vision for the town set out above, the development strategy is as follows:

- To reinforce and improve the visual appearance of the central area of the town and encourage development that will enhance the town's vitality and vibrancy.
- To plan for and encourage the provision of high quality housing, concentrated principally in Baltinglass town centre and lands within 1km of the town centre.
- To improve linkages between Baltinglass core town centre/existing community infrastructure and existing / planned new residential areas; in particular, to improve pedestrian accessibility across the River Slaney;
- To promote and support the delivery of enhanced public transport infrastructure, including the potential for a bus based park and ride facility in the town.
- To plan for and encourage the development of new employment opportunities, in the form of both new mixed use developments at the Mart Site and the development of employment lands to the east of the N81 at Bawnoge and along the R747 in the form of office / light industrial / warehousing development.
- To address deficits in social, community and recreational services; to require developers to provide such facilities in tandem with new housing development where appropriate and to require the payment of development levies for the provision of such facilities by the local authority.
- To ensure that only appropriate land uses are provided on lands identified as being at risk of flooding.
- To create functional public spaces and pedestrian routes linked to new development that maximise the natural features of the area.
- To ensure the protection and enhancement of natural habitats, cultural heritage, ecological resources and biodiversity and in particular, to safeguard the integrity of the River Slaney SAC.

2.3 Residential Development

This plan provides for zoned land and residential development objectives in order to achieve the population and housing objectives set out in the 'Core Strategy' of the County Development Plan and as detailed in Part 1 of this document.

As set out in Part 1.1.2, the future housing growth target for Baltinglass is c. 150 units. A minimum of 30% of the targeted housing growth shall be directed into the built up area of the settlement, generally comprising lands zoned 'town centre' and 'existing residential'. In cognisance that the potential of town centre regeneration / infill / brownfield sites is difficult to predict, there shall be no quantitative restriction inferred from this plan on the number of units that may be delivered on lands zoned 'TC' or 'RE' within the built up envelope of the town.

This plan makes provision for two 'greenfield' areas zoned for new housing development, with development capacity for c. 105 units; the smaller of these two sites (with capacity for c. 15 units) actually being located within the built up envelope of the town.

Having regard to the population and housing targets, some previously zoned residential land is herewith designated a 'strategic land bank' (SLB); these are lands that are considered as being within the potentially suitable for new residential development having regard to proximity and accessibility to infrastructure but that are not necessary for development during the lifetime of this plan and may only be considered for detailed zoning and development after 2028, if the need arises.

Location/Description	Area (ha)	Zoning	Potential / permitted No. of Units
Bawnoge (N81)	3.8	RN	135 ⁴
Lathaleere	0.6	RN	15
Bawnogue	8.8	SLB	n/a
Total			150

Table 2.1 Residential & SLB zoning provisions

2.4 Economic Development & Employment

As set out in the introduction to the Level 4 Town Plans it is an objective of the County Development Plan to increase the jobs ratio in Baltinglass by at least 25% by 2031. The strategy of this plan is to take advantage of the existing economic assets in order to stimulate employment within the area. The key assets the plan area has to offer are:

- a large hinterland population offering a market for goods and services and a wide variety of skills;
- an attractive and accessible town centre, with numerous properties suitable for retail and commercial uses;
- proximity to the N81 and linkages to the N9/M9 and to the Key Towns of Naas and Carlow / Graigecullen
- the established agriculture sector and agri business; and
- a strong heritage and recreation offer that could be further developed for visitors.

Given the town's location and accessibility, it is unlikely that the town can act as an attractor for a large scale employer to locate over the lifetime of the plan. Therefore it is considered likely that most new employment creation will be generated by smaller and medium sized local enterprises / service providers. Opportunities particularly exist to develop 'product based' intensive industries given the town's proximity to the N81 national secondary route and the N9/M9.

With respect to tourism and recreation, the combination of the town's archaeological and historical assets (in particular the Baltinglass hillforts archaeological landscape), its natural environment that offers numerous recreational opportunities (such as water sports based on the River Slaney, outdoor pursuits such as hill walking) in addition to the proximity of Baltinglass to the western ends of the Wicklow Gap and Glen of Imaal roads, Kilcullen – Naas - Newbridge and the M9 to the west, mean that Baltinglass is well positioned to enhance its tourism sector and to also act as a tourism 'gateway' between the Wicklow Mountains and visitors coming from / going to South Kildare / the south east of Ireland.

The plan will make provision for lands to be reserved which will be capable of accommodating both local service employment in the form of light industry / small start up units and heavier industry types / a large stand alone employment development alongside the provision of a number of specific employment / tourism objectives aimed at maximising the potential of this industry in Baltinglass.

Economic Development & Employment Objectives

BALT1 To facilitate and support the growth of the town centre of Baltinglass in accordance with the provisions set out in Section 2.5 of this plan and to encourage the development of new employment, including but

⁴ Permission already granted in 2019 for 55 unit development on these lands, as yet to commence; however lands have potential for more intensive development.

not limited to retail / retail services and business support services (such as solicitors, accountants, architects etc), start-ups etc within the TC zone.

- **BALT2** To facilitate and support the development of the tourism industry in Baltinglass, in particular the town's tourism offer and infrastructure, and its role as a gateway between the tourism assets within Co. Wicklow and the wider region.
- **BALT3** To promote the development of employment lands within Baltinglass in accordance with the provisions of Action Area 1 as set out in Section 2.9 of this plan.
- **BALT4** To improve, as funding allows, the principal access routes and junctions linking Baltinglass town centre to surrounding tourist attractions and strategic transport corridors.
- **BALT5** To support and facilitate in co-operation with relevant bodies and landowners, the provision of tourism amenity routes around the town.

2.5 Town Centre & Retail

The commercial core of Baltinglass is focused along the Main Street, Market Square and Weavers Square on the east side of the River Slaney, and on the west side of the river along the N81 south of the mart site as far as Edward Street. There are two supermarkets, one each side of the river, and a range of smaller shops, retail services, community facilities, cafes and public houses along all key streets and squares. The users experience on the west side of the Slaney is poor as the N81 passes through this part of the town, which carries significant traffic, giving rise to difficulties accessing premises, congestion and safety issues. In addition, there are significant safety issues arising, particularly for pedestrians crossing from one side of the Slaney to the other due to the narrow width of the bridge, which has no pedestrian facilities. The areas and streets around Market Square and Weavers Square to the east of the Slaney are more pedestrian and user friendly, and it is in this area of the town centre that the majority of public services are located.

The current retail offer and range of town centre services in Baltinglass in not considered sufficient to meet the needs of the town and its catchment's existing and future population, and there is a dependency on larger towns in the region for higher order services. A wider range of shops (particularly in comparison shopping) and recreational, cultural and social facilities, as well as an improved public realm are required to ensure a re-invigorate and revitalise towns centre, with an improved daytime and evening experience. The town centre must provide for a mix of retail, employment, education, social and cultural activities, where people engage with each other and shopping plays only a part of the town centre experience. The regeneration of the town centre will in turn benefit the wider economy by attracting people not only to live but also to work in the town.

A significant number of buildings and sites are vacant in the town centre, which could be suitable for appropriate redevelopment particularly for residential and employment use. These sites present an opportunity to develop a more diverse range of services and facilities for the town centre which would regenerate the town centre and encourage more people to visit and spend money. Many of these sites are in a ruinous or neglected condition which has an adverse effect on the character of the area including anti-social behaviour and in some cases a reduction in the number of people choosing to live here. The implementation of the Vacant Site Levy and the Derelict Sites Levy will be key to the regeneration of this area. Many of the vacant sites in the town centre have already been placed on the Vacant Site Register and the Council will continue to monitor and investigate vacancy levels in the town.

The town centre of Baltinglass contains a significant number of structures / features of built heritage value, some of which are listed for preservation. These play an important part in adding to the overall attractiveness of the town centre and contribute to the traditional town centre appeal. With the increasing interest in greenways and walking routes, opportunities with respect to the route of the old railway line and associated structures (such as the old railway station) on the west side of the town may arise.

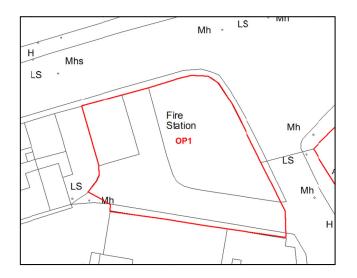
It is an objective of the Local Authority to continue to work with the local community to develop an agreed programme for the improvement of the public realm of the town centre and for the overall physical, economic and social regeneration of the town centre, and to actively seek funding to implement same. In this regard, RRDF funding was secured in 2019 for the first stages of this project, namely for public realm improvements around Main Street and Market Square and the regeneration of the Courthouse / library building including the development of a digital / co-working hub.

In accordance with the above this plan identifies two key opportunity sites within the core area, which alongside the objectives for the town centre below shall support the overall strategy for the development of the town centre of Baltinglass.

Opportunity Sites

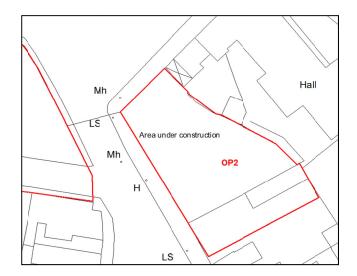
OP1 The Fire Station

This site measures c. 0.12ha located within a prime town centre location and is under-utilised in terms of development potential. The site is suitable for a landmark building of exceptional architectural quality, for a mixed use commercial, office, residential or community development. Any development would be required to provide pedestrian linkages through Market Square and a community element in accordance with the requirements of the Community, Cultural and Social Development Section of the Council. The design of this corner site should complement and address all street frontages and complement opportunity site No. 2 detailed below and the provisions of the Baltinglass Town Centre Refurbishment Scheme 2015.



OP 2 Lands to the east of OP1

This site measures 0.09ha and is situated off Weaver's Square comprising a currently derelict site. The development of this area should complement the design and layout of opportunity site No. 1 located to the immediate west, while also respecting the character of the existing adjoining developments. The development of this site shall provide for an active street frontage onto Weaver's Square/Chapel Hill.



Town Centre & Retail Development Objectives

- **BALT6** To work with the local community and other stakeholders to design, secure funding for and implement significant improvements to the town centre including but not limited to:
 - the provision of mechanisms to slow traffic through this area;
 - the provision of safer pedestrian access over the River Slaney;
 - alterations to the layout of the road carriageway and on-street car parking to allow for the provision of new or improved pedestrian and cycling facilities and additional pedestrian crossing points;
 - the creation of new civic spaces at suitable locations and in particular around Market Square and Weavers Square;
 - improved hard and soft landscaping and tree planting, lighting, seating and other street 'furniture';
 - the improvement of safety and appearance of key junctions, in particular the N81 / R747 junction;
 - the provision of improved facilities for public transport providers and users, including improved access to bus stops (particularly crossing points for passengers), shelters, covered bicycle parking, information points with maps, routes, timetables, real-time information and designated taxi ranks at / near the bus stops on Main Street;
 - The provision of bicycle parking and electric car charging points.
- **BALT7** To support opportunities to create better linkages between the town centre and the river.
- **BALT8** All development proposals in the 'Town Centre' zone shall respect the character and setting of the historic main street including but not limited to protected structures therein and integrate in a satisfactory manner with the existing character and streetscape in terms of massing, rhythm, materials and finishes.

2.6 Social & Community Development

Key community facilities currently in Baltinglass settlement boundary or in the immediate vicinity include:

Facility	Name
Community	Community CentreLibrary
	 Baltinglass outreach centre / citizens information
	 Youth club
Religious	 St. Joseph's RC
Religious	 St. Mary's Col
Education	 Scoil Naomh Iosaf NS
Education	 Stratford Lodge NS
	 Scoil Chonglais
Playground	 Baltinglass playground
Childcare	 Little Feet
	 Kids Aloud
Sport	 Baltinglass GAA
	 Baltinglass Town AFC
	 Baltinglass outdoor recreation centre
	 Badminton Club
	Gold Club
Medical	Baltinglass District Hospital
	Health Centre
	 Primary Care Centre (under construction)
Emergency Services	Fire Station
	Garda Station

The Council seeks to create an environment in which everyone can develop to their full potential to enable them to participate in and contribute to all aspects of social, economic and cultural life. While the town of Baltinglass has a good range of community facilities, including sports grounds, indoor community and recreational facilities, health centre and primary and secondary schools, enhanced facilities are needed to accommodate the recent and planned future growth in population.

Open Space

In accordance with the Council's 'Play' and 'Sports & Recreation' strategies, approximately 12ha⁵ of open space would be required for a town of c. 2,750 persons with a wider catchment of c. 5,000, generally provided as 8ha of organised sports grounds and outdoor play space, 3ha of casual informal play spaces (which includes open space within housing estates) and 1ha of equipped play spaces.

	Location	Zoning	Area (ha)
Existing	Baltinglass Park	OS	3.5
	Residential open spaces	RE	3.5
Proposed	Rathcoran	OS	0.9
	Bawnogue (AA1)	AOS	3.4
	Riverine park (east)	OS1	1.2
	Riverine park (west)	OS1	7.5
	Riverine corridor (east)	OS2	3.8
	Riverine corridor (west)	OS2	8.5
	Residential open spaces ⁶	RN	1.2

Table 2.2Active & passive open space

Baltinglass GAA, located just south-east of the plan boundary, also provides c. 5ha of active open space.

The protection and enhancement of heritage and environmental assets through this plan will help to safeguard the local character and distinctiveness of the area and its surroundings, providing local economic, social and environmental benefits. This plan has identified the River Slaney and its associated green corridor as a 'Green Infrastructure' resource in the area. Any lands within 50m of the river bank, where currently undeveloped, are zoned OS2 'passive open space' where the goal is to protect and enhance the function of these areas as flood plains, buffer zones along watercourses and rivers, green breaks between built up areas, green corridors and areas of natural biodiversity.

It is an objective of this plan that where possible and feasible without damage to their ecosystems (most likely therefore on lands zoned OS1), to develop these riverine areas as linked parks. Subject to further assessment it is desired that such parks would link to existing developed parks and recreation areas and to future longer 'greenroutes' such as a possible greenroute along the old railway line.

The exact route for these possible developments is not yet known so detailed ecological assessment for impacts on important ecological features, including general ecological impact assessment and specifically Appropriate Assessment, is best carried out when these routes are designed. The detailed design of these schemes will need to take into account the relevant ecological features in proximity to the proposed routes and the potential for impacts arising from the routes will need to be taken into account including both construction and operational phases.

⁵ Policy is to provide for 2.4 ha (6 acres) per 1,000 population for outdoor playing space comprising 1.6 hectares for outdoor sport, 0.6ha of 'casual play space' and 0.2ha of 'equipped play space'.

⁶ Open spaces associated with housing developments are counted as 'casual informal play space'. The total likely to be provided is based on the amount of land zoned for new housing.

Open Space & Play Objectives

- **BALT9** To require the delivery of new parks and open spaces, including sports grounds, as part of major development in Action Area 1.
- **BALT10** To facilitate and encourage the development of a series of high quality open spaces throughout the town, preferably as part of a larger linked green network, that is available to all ages and accessible to everyone, including people with mobility impairments.
- **BALT11** To facilitate the development and enhancement of suitable access to and connectivity between areas of interest for residents, wildlife and biodiversity, with focus on promoting river corridors, European Sites, nature reserves and other distinctive landscapes as focal features for linkages between natural, semi natural and formalised green spaces where feasible and ensuring that there is no adverse impact (directly, indirectly or cumulatively) on the conservation objectives of European Sites.

2.7 Service Infrastructure

To ensure that Baltinglass can fulfil its role within the Wicklow Core Strategy, the adequate provision of services infrastructure is essential in order for the town to grow.

Wastewater: Baltinglass is served by the wastewater treatment plant at Lathaleere which discharges to the River Slaney. This waste water treatment system has a design capacity of 3,600pe (population equivalent) with current loading of c. 2,800pe and therefore capacity is adequate to accommodate existing and planned development in the town.

Water Supply: Baltinglass is served by 2 wells (at Tinornan and Parkmore) and springs (at Bawnogues in AA1) which are only used seasonably to supplement supply if required. It is intended that these springs will be decommissioned and replaced with a borehole in the event of development in AA1. The capacity of the current supply (including the springs) will meet the water supply needs of the town in the medium term and will be likely sufficient accommodate development targeted in this plan.

Transportation & Movement

Public transport: Public transport to / from Baltinglass is provided by Bus Eireann, which provide a daily service connecting Dublin to Bunclody via Baltinglass.

Walking and cycling: While the majority of the main routes in the town have footpaths, some are in need of enhancement to width and overall quality. A number of peripheral locations do not have complete footpath routes to the town centre. The vast majority of the town's roads are dedicated to the needs of motorists, in terms of width dedicated to the road carriageway and car parking. Therefore there is scope to carry out footpath widening and to provide cycleways in some locations. Alongside these measures increased connectivity between the east and west of the town over the River Slaney is required.

Vehicular movement: The main street in Baltinglass is generally of good quality and reasonably wide, with no bottlenecks; however the R747/N81 junction has been identified as an area in need of improvement in particular the removal of hazardous pedestrian movements on this route.

Service Infrastructure Objectives

BALT12 To provide for new pedestrian footbridge connecting the east and west of the town

BALT13 To support and facilitate the refurbishment of the town centre area in accordance with the provisions of the 'Baltinglass Town Centre Refurbishment Plan' with the overall aim of improving / providing new

footpaths, cycleways and traffic calming, and supporting a modal shift to more active and sustainable modes of transport.

BALT14 To address the safety and traffic flow issues at the junction of the N81 and the R747.

2.8 Built & Natural Heritage

Built Heritage

Baltinglass has a wealth of buildings of architectural merit (See map No. 2(a) Heritage Objectives). There are 6 buildings located within the core of Baltinglass recorded for heritage value and listed on the Record of Protected Structures, with a further 7 RPS entries located outside the town core but within the plan area. There are many further valuable building and items that are not on the RPS; together these structures enhance the character of the area and are important tourism assets to the town. While some historical structures in the town are well maintained, many others continue to fall into disrepair. Such structures form part of the town's built heritage and history, and there protection and regeneration is a key aim of this plan.

Within and surrounding the plan area there are a number of recorded monuments including the recorded monuments at Baltinglass Hills which is also listed as a zone of archaeological potential.

Natural Heritage

The town and its surroundings are abundant with natural heritage, the protection and enhancements of which is vital to the overall sustainability development of the area, the development of recreation and tourism and for the continued health and well-being of residents. The key feature in the settlement is the River Slaney, which is an EU protected salmonid river (SAC) separating the east and west of the town flowing in a north south direction towards Carlow. In order to ensure both that lands surrounding this watercourse is maintained free of development in accordance with flood risk management principles and that the lands remain open as a green resource to the area, this plan designates lands along both banks as 'open space'.

The landscape around the north and east of Baltinglass is identified as an 'Area of High Amenity', the key feature being the Baltinglass Hills and their associated visual and cultural significance while the lands to the south and west and designated 'Rolling Lowlands' due to the presence of more low lying farmlands in this area. There is one listed view within the plan area south of Baltinglass along the R747 'view of Rathnagree and Rathcoran Hillforts' and one listed prospect north of the town 'Prospect of Slaney River valley, Baltinglass Abbey, Rathnagree and Rathcoran Hillforts'.

Heritage Objectives

- **BALT15** To ensure the protection of all structures (or parts of structures) contained in the Record of Protected Structures.
- **BALT16** To consolidate and safeguard the historical and architectural character of Baltinglass town centre through the protection of individual buildings, structures, shopfronts and elements of the public realm that are of architectural merit and / or contribute greatly to this character. All proposals for development within the historic core of Baltinglass and in the vicinity of recorded monuments and protected structures shall be accompanied by an archaeological / architectural impact assessment clearly demonstrating that the development proposed will not adversely impact on the integrity, heritage value or setting of valuable features and showing how the development has been designed to protect and enhance the heritage of the area.
- **BALT17** To protect the integrity of the Baltinglass Hills archaeological landscape including identified monuments and their wider setting by resisting development that may adversely impact upon the significance and

understanding of this important landscape.

BALT18 New development and redevelopment proposals, where considered appropriate, are required to contribute towards the protection, management and enhancement of the existing green infrastructure assets / corridors and the provisions of new green infrastructure assets / corridors in terms of the design, layout and landscaping of development proposals.

2.9 Action Area Plan

Action Area 1

This Action Area is located on lands west of the River Slaney, accessed off the N81 national secondary route. The subject lands measure c. 30ha and include:

- c. 3.8ha zoned for new residential development
- c.1.3ha zoned for mixed use
- c. 3.4ha zoned for Active Open Space
- c. 4.4ha zoned for Open Space (OS1)
- c. 6ha zoned as passive open space (OS2)
- c. 10.5 zoned for employment development

Permission was granted in 2019 for 55 housing units on part of the lands zoned for 'new residential'. Any further applications for permission or amendments to the parent permission in this action area plan shall comply with the provisions of this updated town plan.

This action area plan shall be developed in accordance with the following criteria:

- The residential element of the action area shall be designed and laid out in a manner which addresses the N81 national secondary route, providing for an open space green area adjoining the western boundary.
- Only a single vehicular access point shall be permitted into this action area. The internal road network serving this area shall be designed so as to provide a spine route off the N81 between the residential – open space sector and employment zones.
- The mixed use zone shall be reserved for the development of a discount foodstore.
- No further permission shall be granted in AA1 unless accompanied by a programme for the delivery of a active open space zone of not less than 2ha and an amenity park on the land zoned 'OS1' and dedicated to the public along the river. The developer shall be responsible for landscaping of this area and providing suitable access and lighting / furniture and for safeguarding the integrity of the route of the old railway line as part of a possible longer amenity route.
- Developments adjoining the designated open spaces shall be so designed and units so orientated as to allow for passive supervision and easy access to the open spaces; in particular, no structures shall back onto open spaces and residential open spaces shall be designed where possible to flow into the larger open space areas.
- The development of the action area shall ensure adequate protection and enhancement of the open space and conservation area adjoining the River Slaney.

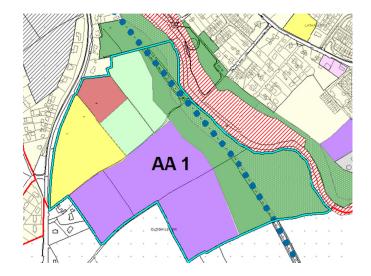
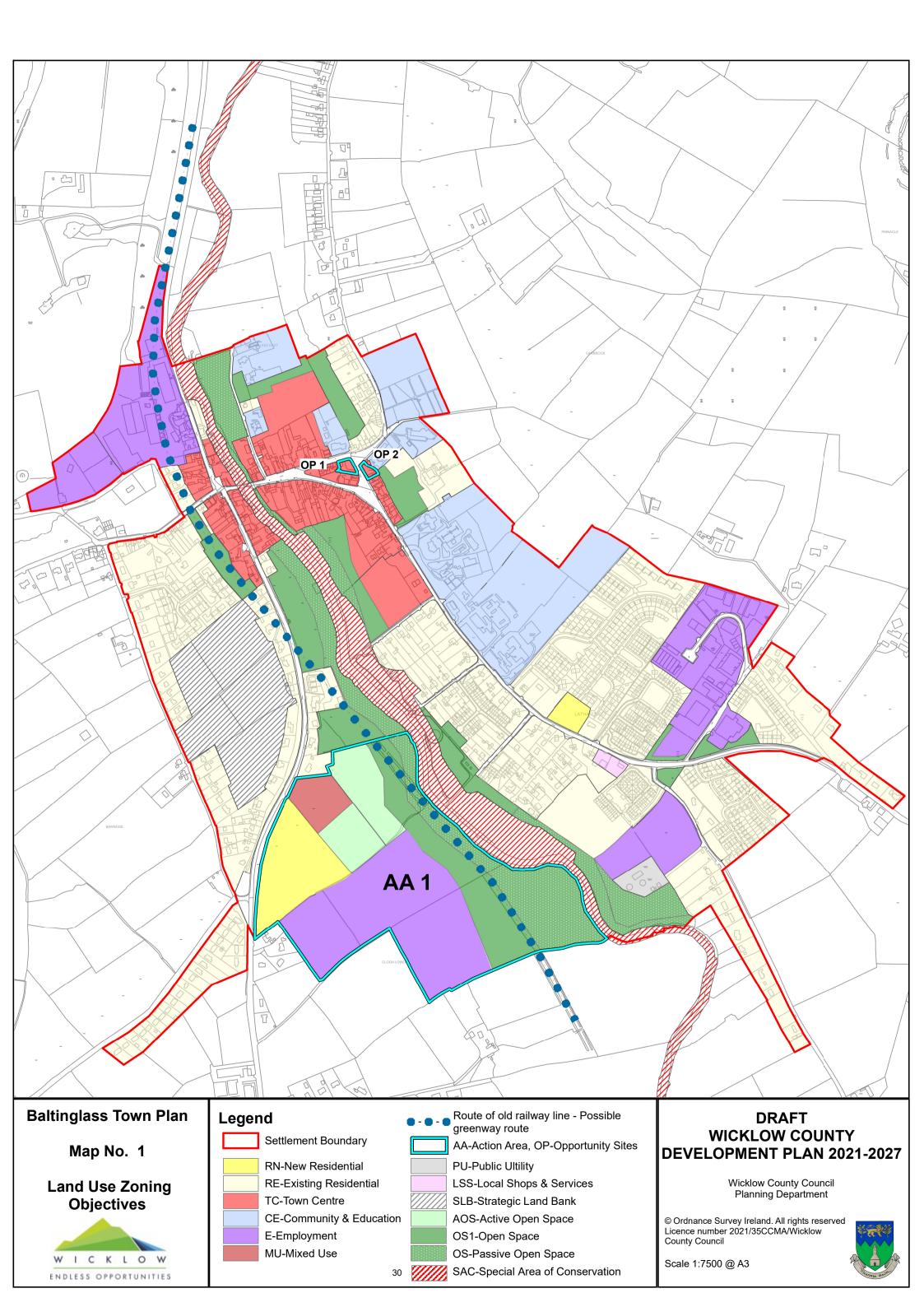
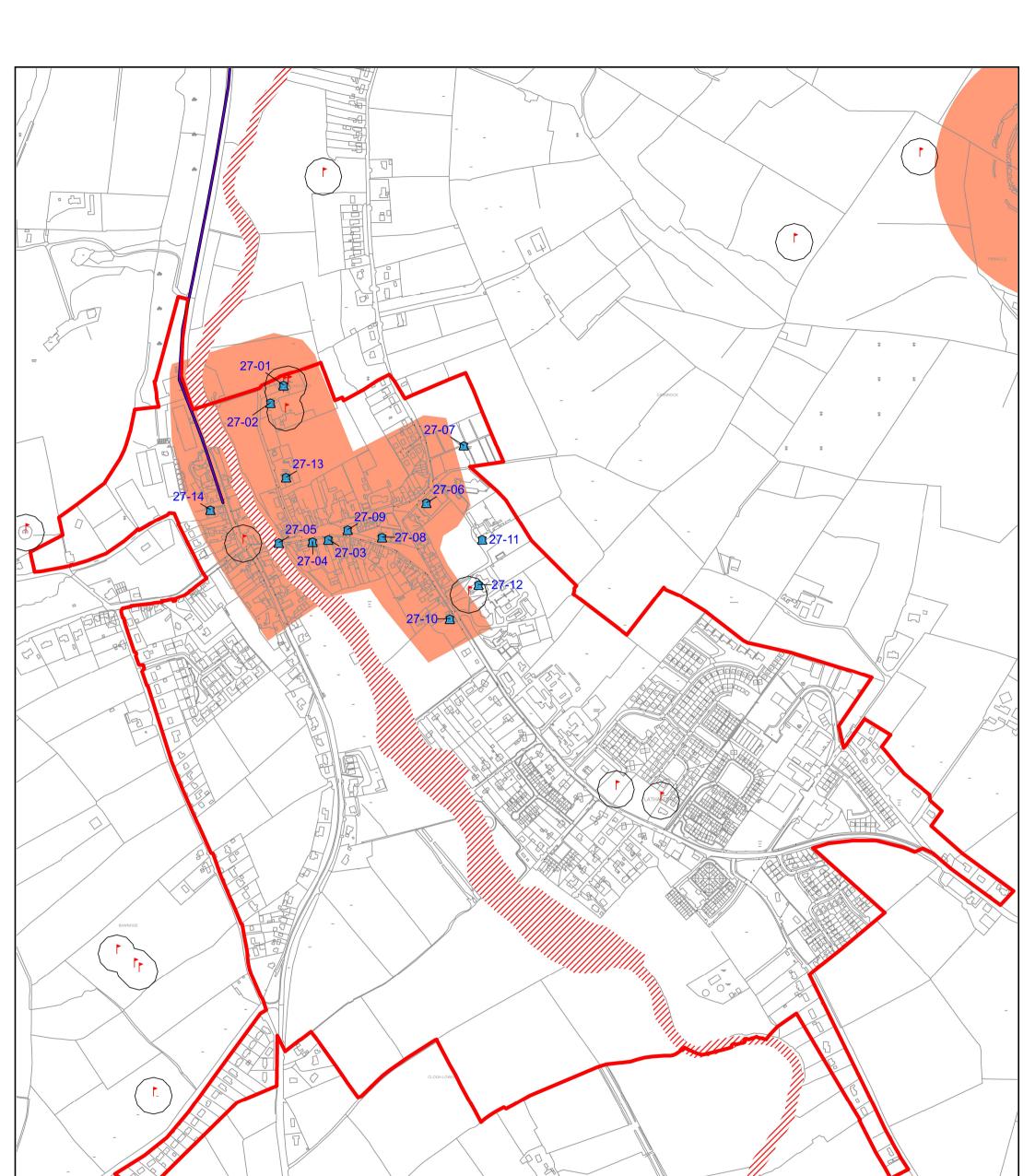


Figure 2.1 Action Area 1





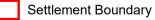


Map No. 2

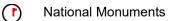
Heritage Objectives



Legend	
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Protected Structures



------Prospects

SAC-Special Area of Conservation

Area of Archaeological Potential and Significance

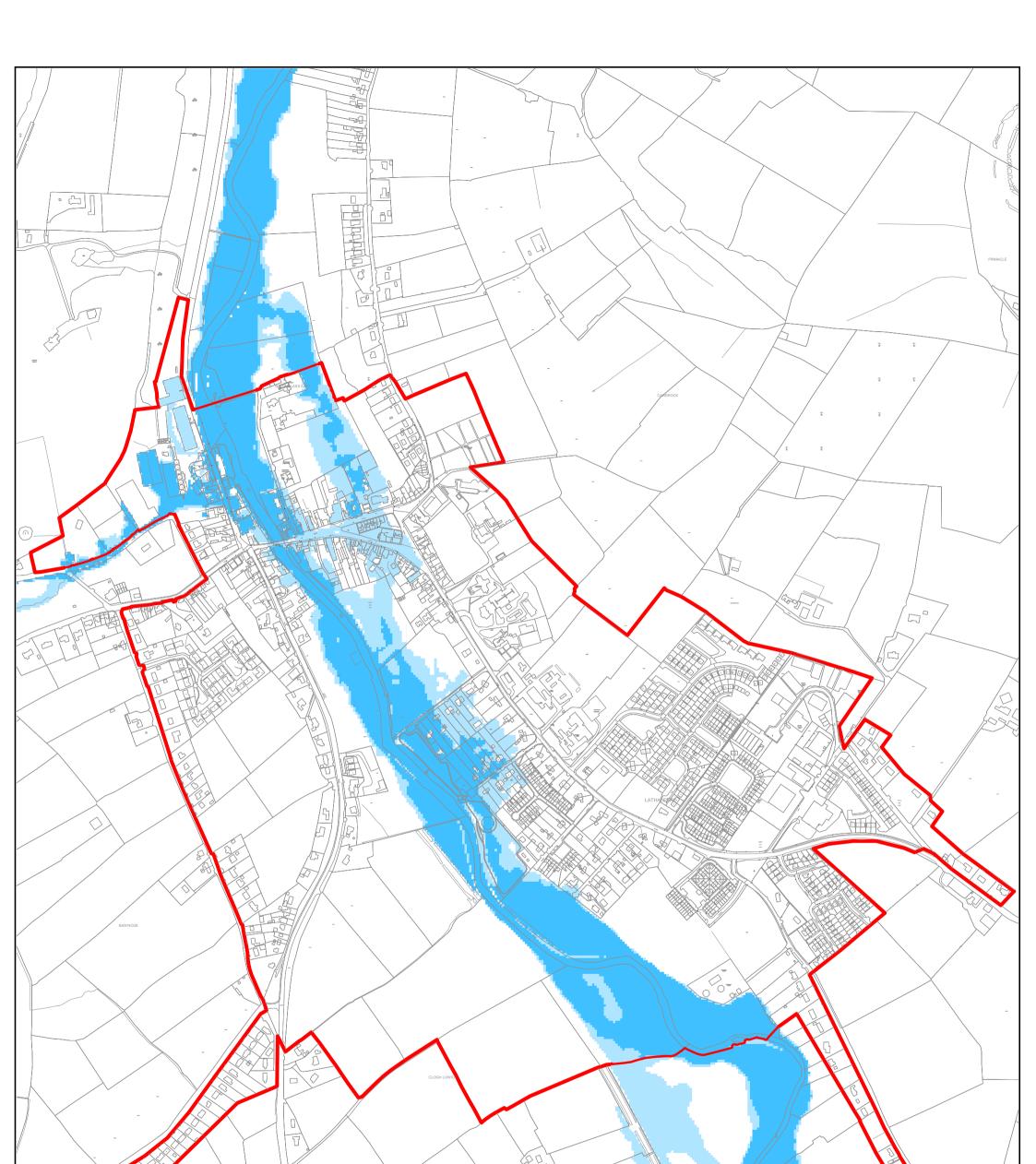
31

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Scale 1:7500 @ A3



Baltinglass Town Plan

Map No. 3

Indicative Flood Zones

WICKLOW ENDLESS OPPORTUNITIES

Legend

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Flood Zone A: High probability of flooding

Where the probability of flooding from rivers and the sea is highest (greater than 1% or 1 in 100 for river flooding or 0.5% or 1 in 200 for coastal flooding)

Disclaimer

These Indicative Flood Zones were based on information available at the time of drafting and amending this plan. Any new data and analysis carried out after this date has not been integrated into this map but should be used in conjunction with this map for development proposals. All information may be substantially altered in light of future data and analysis.

Full Disclaimer is included in SFRA

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Settlement Boundry

Flood Zone B: Moderate probability of flooding

Where the probability of flooding from rivers and the sea is moderate (between 0.1% or 1 in 1000 and 1% or 1 in 100 for river flooding and between 0.1% or 1 in 1000 year and 0.5% or 1 in 200 for coastal flooding)

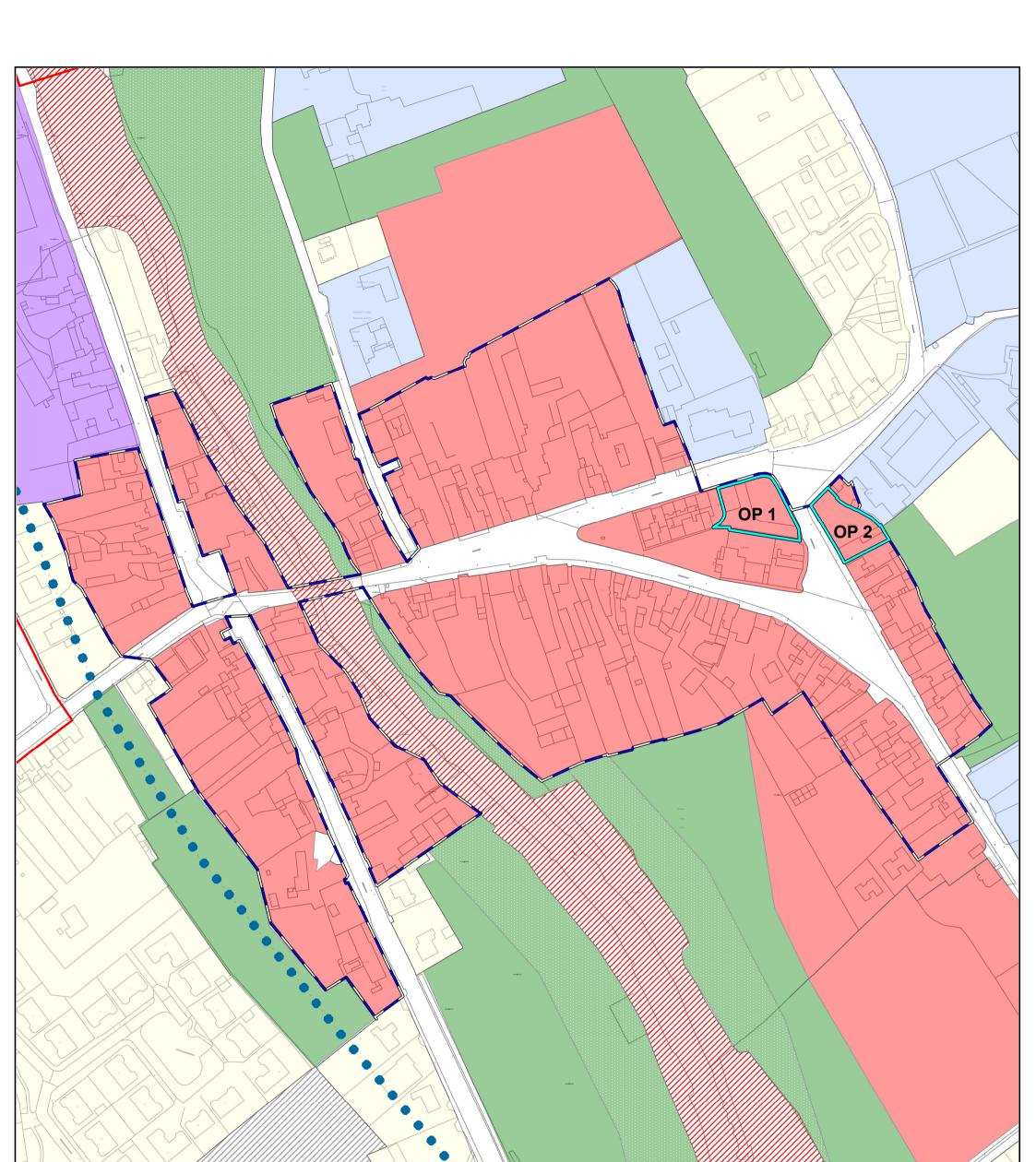
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Scale 1:7500 @ A3





Baltinglass Town Plan

Map No. 4

Regeneration & Renewal Area



Legend Settlement Boundary Regeneration Boundary **RN-New Residential RE-Exisiting Residential** TC-Town Centre CE-Community & Education E-Employment **PU-Public Ultility** 33 SAC-Special Area of Conservation

Route of old railway line - Possible greenway route AA-Action Area, OP-Opportunity Sites LSS-Local Shops & Services SLB-Strategic Land Bank AOS-Active Open Space **OS1-Open Space** OS2-Passive Open Space

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Wicklow County Council Planning Department

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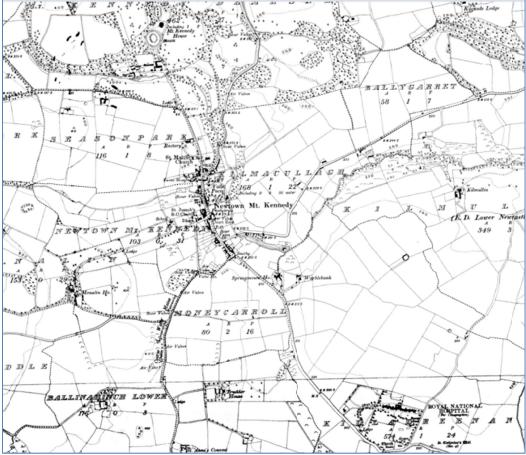
PART 3 NEWTOWNMOUNTKENNEDY SPECIFIC OBJETCIVES

3.1 Context

The town of Newtownmountkennedy developed along the old mail coach road from Dublin to Wexford and owes its origin and name to Sir Robert Kennedy who obtained the grant of a manor from Charles II in the 17th century. The town developed in the main as one wide street, with a small market house at the centre. By the early 1800s the town contained over one hundred residences, as well as a Church and Post Office at the northern end of the town and a police station located at the junction of the Woodstock Road (Kilcoole Road). At this time Newtownmountkennedy would have been a stopping point for those travelling by horse / coach, and would have provided trade for the corn mills, bakeries, inns or hotels, shoemakers, tailors, blacksmiths, cabinetmakers and coach makers, to name but a few trades, thus bringing additional finances and resources into the settlement. The Catholic Church (St. Joseph's) was built in 1864/65 and the Royal Hospital for Consumption was built south of the town in 1896.



Historic 6-inch map 1829-1842



6-inch Cassini Maps (1830s - 1930s)

During the economic depression in the 1930s Newtownmountkennedy benefited from a government housing scheme known as the 'Village Scheme'. As part of the scheme the government contributed between a third and two thirds of the cost of building a house. It was about this time that housing developed in ribbon form between the hospital towards Main Street, as well as at Monalin on the Roundwood Road. Further Local Authority housing was developed starting in the late 1940's and continuing up to the 1970's between Main Street and the Roundwood Road. A large private housing development was constructed in the mid 1970's off Church Road at Season Park, and a large scheme was built to the northeast at Garden Village in the late 1970's and 1980's.

In the early 1970's, Coillte constructed a research centre at Mountkennedy Demesne, just to the north of the town centre. In 1995, planning permission was granted on the site for Coillte's regional office. This gave an additional boost to the town as it provided significant employment. In the early 2000's, Coillte relocated their head office to Newtownmountkennedy. Today, Coillte employs c.90 people in the settlement and contains the head office, an energy centre building and a research centre area.

Newtownmountkennedy GAA club, which is one of the oldest in the country having been established in 1887, established its grounds to the south-west of the town at Ballinahinch Lower in the 1990's.

In 1990, the town was by-passed, splitting the Garden Village housing development from the main settlement and taking commuter traffic and trade out of the town. This has left Garden Village isolated from the rest of the towns' services.



Newtownmountkennedy 1995 OSi Aerial Image

The town experienced very little growth after the late 1980's, with the population staying stable at around 2,200-2,400 between 1986 and 2001. During the housing boom in the early 2000's, a number of significant developments were carried out, particularly the town centre mixed use development comprising hotel, shopping centre, community facilities and housing, and the new housing and employment developments to the south of the town at Moneycarroll, which entailed the construction of the Moneycarroll link road between the Newcastle and Roundwood Roads.

During the housing boom years, a major scheme was designed and permitted on the lands to the west of the town centre, but due to the recession, this development only commenced in 2014. This is a very significant development for the town, entailing the provision of c. 800 housing units, community / education uses and parks / open space and requires the construction of a new link road to the west of the town to access this new development. This will also provide a direct link from the Roundwood Road to Season Park to the north.

Notwithstanding the major boost brought to the town centre by the new town centre development, the town core is still suffering from vacancy and dereliction. In this regard, there are a significant number of both vacant sites and vacant or under-utilised buildings that present opportunities for redevelopment, in order to enhance the vitality, the retail and employment offer and the overall appearance of the town centre.



Newtownmountkennedy 2018 (Google Earth)

3.2 Overall Vision & Development Strategy

A key aim of a development plan is to set out the vision and objectives for the future development of a settlement. From this vision, all policies and objectives can be developed and implemented with the overall aim of achieving this vision. The vision and objectives must be consistent with the 'Core Strategy' of the County Development Plan and reflect the characteristics, strengths and weaknesses of Newtownmountkennedy.

The vision for Newtownmountkennedy is:

- To ensure a high quality living environment for existing and future residents;
- To provide a framework for the growth of the town, in order to provide housing for current and future generations, to revitalise the economy of the town and to allow improvement of social and community facilities;
- Sustain a revitalised town centre with commercial, residential and community developments being consolidated and promoted within this area;
- Create increased connectivity between a revitalised town core and the existing and proposed residential areas within the town;
- Promote and foster economic development and enhanced employment opportunities;
- Develop the tourism potential of the area as a visitor / tourist destination in itself and in its role as a 'gateway' to surrounding attractions such as Wicklow Mountains, the Vartry Reservoir and Druids Glen Resort;
- Facilitate and encourage the development of the local forests and rivers as a key tourism and recreation asset;
- Protect the built and natural heritage of the area;
- Facilitate a transition to a low carbon settlement.

3.3 **Residential Development**

This plan provides for sufficient zoned land and residential development objectives in order to achieve the population and housing objectives set out in the 'Core Strategy' of the County Development Plan and as detailed in Section 1.1 of this document.

As set out in Section 1.1.2, the future housing growth target for Newtownmountkennedy is c. 630 units. A minimum of 30% of the targeted housing growth shall be directed into the built up area of the settlement generally comprising lands zoned 'town centre' and 'existing residential'. In cognisance that the potential of town centre regeneration / infill / brownfield sites is difficult to predict, there shall be no quantitative restriction inferred from this plan on the number of units that may be delivered on lands zoned 'TC' or 'RE' within the built up envelope of the town.

As of 31 December 2020, there are 'greenfield' developments outside of the built up envelope of the settlement underway that, if completed, could deliver c. 590 units, in particular the 'Kineada' development, first granted in 2006. The zoning provisions of this plan do not affect such permission already granted, which are entitled to be completed in accordance with the permissions granted. However, in order to alter this development pattern in the future to one that which would be more sustainable and consistent with the principles of the NPF and this CDP, no further greenfield residential zoning outside of the built up envelope of the town is provided for in this plan, with one exception – that area of land located at the far northern end of the western distributer road, such development facilitating the road's completion to the Season Park Road. In addition, the most peripheral of the lands comprising the permitted Kineada development (i.e. those west of the town relief road) will not have their zoning continued into this plan.

Table 3.1Residential zoning provisions

Location/Description	Area (ha)	Zoning	Potential / permitted No. of Units
Season Park	3.9	RN	100
Kineada (north of river)	8.5	RE	337
Kineada (south of river)	1	RE	37
Kineada (Roundwood Road)	0.5	RE	15
Kineada (west of new road)	6.3	RE	97
Moneycarroll	3.2	RE	101
Total			687

3.4 Economic Development & Employment

The economic development strategy of this plan is to take advantage of the existing economic assets in order to stimulate employment within the area. The key assets that Newtownmountkennedy has to offer are:

- A local population offering a market for goods and services and a wide variety of skills;
- Excellent connectivity to the city region via the M11/N11;
- Availability of infrastructural services including water services, effective road and public transport networks, energy, telecommunications, education facilities etc;
- An attractive and accessible town centre, with numerous properties and sites suitable for employment, retail and commercial uses;
- A steady supply of housing for future employees;
- Gateway location to numerous tourist attractions, with a number of tourism accommodation options within the settlement;
- A number of existing significant employment sites, that may have the potential for expansion and suitable greenfield lands in proximity to the built up area and to services that would be suitable for new development.

In line with sound planning principles, it is the aim of the plan that a significant proportion of new jobs created will be located in existing built up areas, through redevelopment of brownfield sites, infill, change of use to employment generating uses and intensification of activities on existing employment sites. In recognition that not all jobs growth will be possible to facilitate on such sites, greenfield lands are also designated for new employment development. In this regard, the plan provides for a number of significant areas for new employment development at Action Area 2 Garden Village, at the 'Northern Gateway' and at Moneycarroll.

Action Area 2 Garden Village: It is the objective of this plan to encourage and support the development of a major mixed use employment and open space development on these lands, linked with the provision of a new neighbourhood centre serving the new employment zone as well as the existing Garden Village housing area and a new link road from the Ballyronan interchange to the Woodstock road. The designation of this large area will provide the potential for a major single employer that needs a large land bank or for the development of a business park (for objectives in relation to this area please see Section 3.9).

Northern Gateway: It is the objective of this plan to encourage and support the development of a high intensity employment zone of the highest architectural quality including landmark 'gateway' buildings on these lands.

Moneycarroll: A successful business park has been developed in Moneycarroll over the last 15 years and the construction of a new brewery to the west of the business park commenced in 2018. There is potential for further enterprise development in this area on serviced zoned lands to the north and south of the existing business park.

Coillte: It is an objective of this plan to support the continued operation of the existing forestry HQ and research facility in Newtownmountkennedy, and to allow for expansion and related supporting development.

With respect to the tourism sector, Newtownmountkennedy is ideally located in proximity to both the main transport routes on the east of the County and the major tourism attractions in the wider County to act as an excellent gateway and base for tourists visiting the area. It has numerous visitor facilities already in situ, such as the Parkview Hotel, cafes and pubs, and the renowned Fishers retail outlet and it has excellent potential to further develop its tourism offer.

With regard to the development of tourism within the settlement, work still needs to be done to define and publicise the overall tourism and recreation product on offer and provide additional support to tourist infrastructure such as additional accommodation, night time activities, parking, signage, walks etc in order that the full benefit can be felt around the town and visitors can be attracted to stay longer in the area.

Economic Development & Employment Objectives

- **NK1** Northern gateway: The development of these E1 lands shall comprise high employment density uses, such as office based business and enterprise units, designed to the highest architectural standards and including a landmark gateway building at the northern end of the site; light industrial units will only be considered where they are designed to the highest standard and do not interfere with the amenities of adjoining properties (warehousing / retailing warehousing will not be permitted in this area).
- **NK2 Moneycarroll:** To encourage and facilitate the development of lands zoned E1 at Moneycarroll (north and south of the existing business park) for employment and enterprise development. Given the prominent, 'gateway' location of the E1 lands to the north of the existing business park located on the regional road, any development of these lands shall be of the highest architectural quality.
- **NK3 Coillte:** To support to the continued operation of Coillte HQ and research facility in Newtownmountkennedy and to allow for expansion and related supporting development.
- **NK4** To facilitate and support the development of the tourism industry in Newtownmountkennedy and maximise

the town's location as a gateway between the tourism assets within Co. Wicklow.

- **NK5** To improve, as funding allows, the principal access routes and junctions linking Newtownmountkennedy town centre to strategic transport corridors and surrounding tourist attractions
- **NK6** To support and facilitate, in co-operation with relevant bodies and landowners, the provision of amenity routes around the town, as well as links to adjoining towns / villages (see NK23)
- **NK7** To support the development of agricultural and craft tourism.

3.5 Town Centre & Retail

The town centre of Newtownmountkennedy suffered significant decline in the latter part of the 20th century, with many buildings becoming run down and vacant and major shopping needs being catered for in nearby larger towns. In 2005, the town had a major boast when a new mixed-use development was constructed in the heart of the town, which consisted of a hotel, supermarket, cafe, retail units, offices, crèche, medical practice, nursing home and residential units. This development re-energised and significantly improved the appearance of the town centre; it brought significant new trade and visitors to the area particularly related to the hotel, supermarket and health centre, and allowed the resident population's day to day shopping and services needs to be met within the town.

However, the full benefits and possible spin offs from this development were not realised around the rest of the town as the recession started not long after its construction. As prosperity returns and the population grows, a suite of actions and interventions is now needed to ensure the continued success of this development and others in the town centre that survived the recession and to ensure further development and enhancement of the town centre and its offer.

In particular, a wider range of shops (particularly in comparison shopping) and recreational, cultural and social facilities as well as an improved public realm are required to ensure an improved daytime and evening experience. The town centre must provide for a mix of retail, employment, education, social and cultural activities, where people engage with each other and shopping plays only a part of the town centre experience. The regeneration of the town centre will in turn benefit the wider economy by attracting people not only to live but also to work in the town.

The town centre is to be the focus for community life and activity within the settlement. Typical of a commuter town it faces competition from neighbouring towns to attract people who will spend both time and money in its centre. Development of the town needs to be balanced with amenity and social aspects for people living in the area. The regeneration of the main street will be a primary focus during the lifetime of this plan.

The 'Public Realm' can be best described as the form and use of outdoor areas and spaces that are accessible to the public and available for everyone to use. This includes many familiar types of places, such as streets, squares, parks and car parks, as well as the physical and visual connections between them, and with buildings. Good quality public realm can provide the venue for multiple activities, including commercial, recreational, educational and of course, fun and enjoyment for residents and visitors alike.

The road improvement schemes which were carried out previously regularised car parking along the main street and focused on the convenience of car users rather than visually improving the public realm or enhancing the safety or convenience of pedestrians and cyclists. As a result, the town centre is somewhat dominated by parked cars, available road space is not suitably shared between users (i.e. the on street car parking spaces occupy space that could be alternatively used for cycle lanes and / or wider footpaths) and adequate visibility / sightlines are not available particularly at junctions.

Further development of the public realm of Newtownmountkennedy would contribute to the quality of life of those living and visiting the town would include, the improved appearance of the streetscape, landmark buildings and

appearance of principal junctions / gateways; building frontages, in particular materials, colours and shop fronts, the introduction of urban open space and parks, improved footpaths, lighting, seating and other street 'furniture'.

A significant number of buildings and sites are vacant in the town centre, which could be suitable for appropriate redevelopment particularly for residential and employment use. These sites present an opportunity to develop a more diverse range of services and facilities for the town centre which would regenerate the town centre and encourage more people to visit and spend money. Many of these sites are in a ruinous or neglected condition which has an adverse effect on the character of the area including anti-social behaviour and in some cases a reduction in the number of people choosing to live here. The implementation of the Vacant Site Levy and the Derelict Sites Levy will be key to the regeneration of this area. Many of the vacant sites in the town centre have already been placed on the Vacant Site Register and the Council will continue to monitor and investigate vacancy levels in the town.

The town centre of Newtownmountkennedy contains a number of structures / features of built heritage value, some of which are listed for preservation. These play an important part in adding to the overall attractiveness of the town centre and contribute to the traditional town centre appeal of the street. The ruins of an old mill are located to the east of the main street; enhancing this site and providing access to it via a green link is an objective of this plan to be incorporated into the redevelopment of the lands around the ruins (See Map No. 2 Heritage Objectives).

It is an objective of the Local Authority to continue to work with the local community to develop an agreed programme for the improvement of the public realm of the town centre and for the overall physical, economic and social regeneration of the town centre, and to actively seek funding to implement same. In this regard, RRDF funding was secured in 2020 for the first stages of this project, namely for the preparation of an overall plan (and design where appropriate) for the town centre revitalisation, the improvement of the public realm including measures to make the town centre more pedestrian and cycling friendly and reduce car speed and dominance, the development of new town centre plaza / park and town centre gateways and enhancing accessibility to / from the town centre for outlying areas and community facilities.

Town Centre & Retail Development Objectives

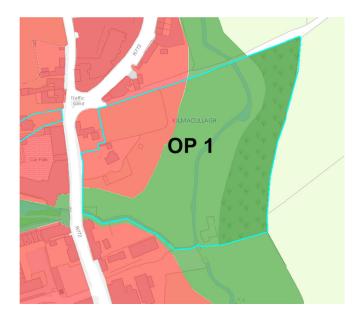
- **NK8** To work with the local community and other stakeholders to design, secure funding for and implement significant improvements to the town centre from the Y-junction at Fisher's as far as the Woodstock Road junction, including but not limited to:
 - the provision of mechanisms to slow traffic through this area;
 - alterations to the layout of the road carriageway and on-street car parking to allow for the provision of new or improved pedestrian and cycling facilities and additional pedestrian crossing points;
 - the creation of new civic spaces at suitable locations and in particular at the existing plaza at the Parkview Hotel;
 - improved hard and soft landscaping and tree planting, lighting, seating and other street 'furniture';
 - the improvement of safety and appearance of key junctions, for example at the entrance to the car park at Dunnes Stores, the Roundwood Road junction at the Church leading up to the schools and the junction at the Woodstock Road;
 - the provision of improved facilities for public transport providers and users, including improved access to bus stops (particularly crossing points for passengers), shelters, covered bicycle parking, information points with maps, routes, timetables, real-time information and designated taxi ranks at / near the bus stops on Main Street;
 - The provision of bicycle parking and electric car charging points.
- **NK9** To avail of opportunities to remove public on street car parking on the Main Street, subject to due consideration of the commercial needs of Main Street, including loading parking.
- **NK10** To support opportunities to create better linkages between the Main Street, the river and nearby forests.

NK11 All development proposals in the 'Town Centre' zone shall respect the character and setting of the historic main street including but not limited to protected structures therein and integrate in a satisfactory manner with the existing Georgian character and streetscape in terms of massing, rhythm, materials and finishes.

Town Centre Opportunity Site (OP1)

This site, located in the very centre of the town, measuring c. 3.3ha provides the optimal location for the delivery of the number of the desired elements of the town centre public realm improvement programme (including Main Street plaza and park extension). Any development on these lands shall accord with the following objectives:

- The location and design of any new structures shall respect and enhance the character and setting of Villa Pacis, the protected structure on the lands, and its historic curtilage including the walled garden;
- Any development proposals on the land zoned TC in the Opportunity Site area shall include a designed park on the lands zoned 'open space' and a programme for delivery of same for public use in tandem with any development, unless the park is otherwise developed independently. The access to this park shall be from the Main Street across from the existing plaza at the Parkview and shall be designed to functionally and visually link with same.



3.6 Social & Community Development

Key community facilities currently in Newtownmountkennedy settlement boundary or in the immediate vicinity include:

Facility	Name
Community	 Newtownmountkennedy Community Centre
	 Newtown and Newcastle Men's Shed
Religious	 St. Joseph's Catholic Church
	 St. Matthew's Church of Ireland Church
Education	 Newtownmountkennedy Primary School
	 Newtownmountkennedy Educate Together NS
	 St. Catherine's Special School
Playground	 Newtownmountkennedy Playground
Childcare	Little Explorers Childcare
	The Corner House Kindergarten
	 Pine Trees Playgroup Company Ltd
Sport	 Newtownmountkennedy GAA
	 Newtown United FC, Newtown Juniors
	 Druids Glen Golf Resort; Glen Mill Golf Course
	 Swift Kick Martial Arts Academy
Medical	The Village Practice Medical Centre
	Newtown Medical Practice
	 Newtownmountkennedy Primary Care Centre
	Newcastle Hospital
Emergency Services	Garda Station

The Council seeks to create an environment in which everyone can develop to their full potential to enable them to participate in and contribute to all aspects of social, economic and cultural life. While the town of Newtownmountkennedy has a wide range of community facilities, including sports grounds, indoor community and recreational facilities, health centre and primary schools, enhanced facilities are needed to accommodate the recent and planned future growth in population, which is particularly made up of young families. In order to meet the needs of the existing and future residents of Newtownmountkennedy and its extensive hinterland catchment, there is a particular need emerging for additional open space and playing space, as well as education facilities within the settlement.

Open Space

In accordance with the Council's 'Play' and 'Sports & Recreation' strategies, approximately 17ha⁷ of open space would be required for a town of c. 5,200 persons with a wider catchment of c. 7,000, generally provided as 11ha of organised sports grounds and outdoor play space, 4.2ha of casual informal play spaces (which includes open space within housing estates) and 1.4ha of equipped play spaces.

⁷ Policy is to provide for 2.4 ha (6 acres) per 1,000 population for outdoor playing space comprising 1.6 hectares for outdoor sport, 0.6ha of 'casual play space' and 0.2ha of 'equipped play space'.

	Location	Zoning	Area (ha)
Existing	Community Centre	AOS	1.7
	Wicklow Hills	AOS	1.5
Proposed	Trudder	AOS	5.8
	AAP1	AOS	3.4
	Adjoining GAA	AOS	15.5
		Total	27.9

Table 3.2Organised sports grounds & outdoor play spaces

In addition, this plan makes provision for a major new open space area of 7.4 Ha in AAP2; however given its location on the east side of the N11 at the very periphery of the Town, and given that its delivery is linked to the overall development of these lands for employment purposes, this is considered more of a long term objective and is not at this time counted as part of the required 11ha of active open space needed for the town's existing and future residents. In this regard, two area of AOS at AAP1 and Trudder are zoned which are considered more accessible to the majority of the town's existing and future residents, and are therefore considered more desirable to deliver in the shorter term.

Newtownmountkennedy GAA, located just south of the plan boundary, also provides c. 2.3ha of active open space.

Table 3.3Casual / informal parks & play spaces

	Location	Zoning	Area (ha)
Existing	Town centre riverine park	OS	1.2
	Residential open spaces	RE	4
Proposed	Extended riverine park (east)	OS	3.5
	Future riverine park (west)	OS	10
	Residential open spaces ⁸	R-N	2.5
		Total	21.2

In addition, Coillte lands to the north of the town extend to over 20ha, and are available for walking and recreation.

There is one small playground in Newtownmountkennedy (beside St. Joseph's Centre) and the Local Authority intends to deliver a significant new playground in the town in the short term subject to a suitable site being determined.

The protection and enhancement of heritage and environmental assets through this plan will help to safeguard the local character and distinctiveness of the area and its surroundings, providing local economic, social and environmental benefits. This plan has identified watercourses and their associated green corridors as a 'Green Infrastructure' resource in the area.

These green corridors are zoned 'open space' and it is an objective of this plan that where possible and feasible without damage to their ecosystems, to develop these areas as linked riverine parks. Subject to further assessment it is desired that such parks would link to existing developed parks and recreation areas (such as the park already developed adjacent to the Parkview Hotel and the Coillte lands) and to future longer 'greenroutes' around the town and between Newtownmountkennedy, Newcastle and Kilcoole.

The exact route for these developments is not yet known so detailed ecological assessment for impacts on important ecological features, including general ecological impact assessment and specifically Appropriate

⁸ Open spaces associated with housing developments are counted as 'casual informal play space'. The total likely to be provided is based on the amount of land zoned for new housing.

Assessment, is best carried out when these routes are designed. The detailed design of these schemes will need to take into account the relevant ecological features in proximity to the proposed routes and the potential for impacts arising from the routes will need to be taken into account including both construction and operational phases.

Education

There are currently two primary schools in Newtownmountkennedy, one split into a junior and senior school and the other on a temporary site in temporary buildings. There are no second or third level institutes operating in Newtownmountkennedy. It is acknowledged that the primary schools serve both the town and wider local area. The Department of Education seeks that lands are designated for education to cater for the targeted population expansion of the town and school catchment area. In order to ensure that there is adequate capacity for education in the town, this plan has zoned land for educational use proximate to the existing primary schools and designated lands for an education 'campus' development (sufficient in size to accommodate both a primary and secondary school) at Moneycarroll. This location is proximate to existing and future residential development and would allow for a geographical spread of education through the town. It is important to note that community uses such as schools are also permitted in principle in other zones in the plan area, including zoned 'Employment' land. Within the plan area, the following lands are zoned (CE) for the existing and new school sites:

EXISTING EDUCATION LANDS	LOCATION	ZONE	AREA
Adjacent to existing schools	Town Centre	CE	4.6
PROPOSED EDUCATION LANDS			
School site in Moneycarroll	Moneycarroll	CE	7.5

Open Space & Play Objectives

- **NK12** To require the delivery of new parks and open spaces, including sports grounds, as part of major developments in Action Areas 1 and 2.
- **NK13** To facilitate and encourage the development of a series of high quality open spaces throughout the town, preferably as part of a larger linked green network, that is available to all ages and accessible to everyone, including people with mobility impairments.
- **NK14** To facilitate the development and enhancement of suitable access to and connectivity between areas of interest for residents, wildlife and biodiversity, with focus on promoting river corridors, European Sites, nature reserves and other distinctive landscapes as focal features for linkages between natural, semi natural and formalised green spaces where feasible and ensuring that there is no adverse impact (directly, indirectly or cumulatively) on the conservation objectives of European Sites.

3.7 Service Infrastructure

Adequate service infrastructure is essential to meet the needs of the existing and future population of Newtownmountkennedy; including water services, effective road and public transport networks, energy, telecommunications, waste management etc.

The provision of an adequate supply of water and wastewater treatment facilities is critical to facilitate and sustain the growth of the settlement over the lifetime of the plan and beyond. Newtownmountkennedy is served by the Vartry Water Scheme which has capacity to accommodate the water demands of the existing and planned future population of Newtownmountkennedy. Newtownmountkennedy is currently serviced by the Greystones Wastewater Treatment Plant via a pumping station in Newtownmountkennedy. Greystones WWTP has a current capacity of 40,000PE and loading of c. 25,000PE. There is adequate capacity to serve the proposed growth in Newtownmountkennedy. The pumping station in Newtownmountkennedy may require upgrades to facilitate growth within the catchment. The requirement and extent of upgrades will need to be determined through localised surveys completed in line with the Irish Water's new connection policy. Wicklow County Council will work closely with Irish Water to ensure that adequate water services are provided.

Generally surface water in the town is collected in the combined sewer system and thereafter is directed to the Greystones WWTP. In accordance with current practice, more recent developments have separate surface water collection and attenuation systems, with discharges to local watercourses. Clearly, the addition of surface water to foul water significantly impacts on the efficiency of a foul water collection and treatment system, and there is an ongoing programme to replace the combined system with separate networks, as funding allows.

With respect to transportation and movement, one of the key issues arising in Newtownmountkennedy relates to the vehicular dominance of the main street, and its alignment / design which allows for high speeds thereon, which is diminishing safety for pedestrians / cyclist and the overall experience and function of the town centre. In addition, on street car parking is available along the length of the main street which is attractive to users due to ease of access and abundance, but which clutters the town and makes it hard to merge from properties along the main street and in particular from the car park at Dunnes Stores. It also makes it very dangerous for pedestrians crossing the street as they are crossing behind parked cars making it harder for drivers to see them. Clearly, there is a need to review and possibly redesign the parking along the main street.

It is key goal during the lifetime of this plan to see significant improvements in this area, to reduce car speeds, enhance pedestrian and cycling safety, eliminate on-street car parking where necessary and overall to improve the public realm.

In the last 5 years, development has commenced on the town's western distributor road, which has long been an objective of the local area plan for the town. A key component of the development strategy for the town has been the development of lands to the west of the town centre; allowing for the opening of these lands for development to include residential units, community infrastructure, such as a crèche, a greenway and community buildings while also linking these lands in a number of locations into the existing road network and to the town centre. This new route will allow vehicles to travel across and through the settlement in a more planned fashion and reduce flows on older narrow roads and through substandard junctions. In order to secure the completion of the delivery of this road lands will remain zoned in the plan in the Season Park area, the development of which will be contingent on the road delivered by the developers.

A key component of the distributer road is the provision of an east-west link which will link the road to the Main Street at the R772 – Church Road junction. This road will provide a traffic route that will reduce traffic flows on the Main Street (south of the revised junction) and L-1037 (Church Road). It will provide a more direct route for traffic travelling between the Roundwood direction and the N11.

In order to ensure the efficient operation of the junction of this east-west link with the R772, significant improvements to the junction are required and will be carried as part of this road construction project including carriageway re-alignment and traffic signalling which will ensure traffic flow, capacity and the safety of those using this network.

To the east of the N11, a single carriage link road is proposed to the south of Garden Village. This road would connect from the roundabout at Garden Village to the Kilcoole / Woodstock Road to the south. This road would open these lands for development while also providing an alternative link to the Kilcoole / Woodstock Road, for example for traffic wanting to access the western side of Kilcoole.

For those without private transport, bus routes are the only form of public transport within the town. These routes not only connect the town to neighbouring towns and villages within County Wicklow but also to other major settlement hubs including Dublin. Alterations to the existing services are proposed in the 'BusConnects' plan, which proposes a route which will connect Newtownmountkennedy, Kilcoole, and Newcastle to a bus hub and the DART in Greystones with further connections to Dublin City. The development of a bus based park and ride facility may encourage enhanced public transport use.

Newtownmountkennedy is located very close to the east coast rail line, which provides both long distance (Dublin to Rosslare Europort) and commuter services (DART). Kilcoole station is c.6km from Newtownmountkennedy. This station is unmanned and has c.15 car parking spaces. While bus no. 184 travels to Kilcoole, there isn't a direct link from Newtownmountkennedy to this station. Greystones station is c.9km away. This station has c.400 car parking spaces and sheltered bike parking associated with it. Bus no. 184 provides a direct link from this station to Newtownmountkennedy.

The DART Expansion Programme proposes to improve public transport in the Greater Dublin Area, increasing passenger capacity, train frequency and interchange opportunities. As part of this programme, a second segregated DART service operating from Maynooth to Greystones is proposed. The expansion programme will lead to an increase in public transport use and support future passenger demand and economic growth in the Greater Dublin Area. For those living in Newtownmountkennedy it will mean an additional opportunity for those wishing to use the train as an alternative to the private car.

Footpaths are provided within the settlement and they link the north of the town at Garden Village to the southern section of the town at Newcastle Hospital. The majority of the footpaths however tend to be narrow in nature and not suitable for those with limited mobility. In addition, there are limited cycling lanes in the town; it is objective of this plan to facilitate and support projects to improve pedestrian and cycling infrastructure and support a modal shift to these more sustainable active modes for local journeys and / or to connect with public transport options.

There is a keen interest in the Newtownmountkennedy community to establish a 'Sustainable Energy Community' – a group of people coming together, with the support of the SEAI and Wicklow County Council, to improve how energy is used for the benefit of their community. They look at how they as a community can use energy in a sustainable, holistic way. Energy communities often look at projects in homes, transport and local business. They also look at community buildings such as schools, community centres, and sports facilities.

Services Infrastructure Objectives

- **NK15** To improve existing or provide new footpaths and cycleways on existing public roads, as funding allows, and to facilitate the development of a cycling and walking amenity routes throughout the town in accordance with the NTA's "Permeability Best Practice Guide" and National Cycle Manual including foot and cycleways off road (e.g. through open spaces, along established rights-of-way etc), in order to achieve the most direct route to the principal destination (be that town centre, schools, community facilities or transport nodes), while ensuring that personal safety, particularly at night time, is of the utmost priority. In particular, to improve existing and provide new footpaths and cycleways (as funding allows) at the following locations and ensure developments along these routes are so designed as to provide for the delivery of required improvements
 - Along the R772 from Garden Village to Newcastle Hospital
 - Along regional road R765 from St. Joseph's Church to the Moneycarrroll link road and local road L5048 in order to provide safe routes to existing primary schools
 - Along the Moneycarrroll link road
 - Along local road L1037 (Season Park) between Fisher's junction and junction with new road objective R01.
- **NK16** To maintain / upgrade and provide new regional and local routes as may be necessary, in accordance with the Principles of Road Development as set out in Section 5.8.3 of the NTA Transport Strategy with overall objective to:
 - Develop orbital roads around the town centre accompanied by and facilitating enhanced public transport, cycling and pedestrian facilities in the relevant centre;
 - Develop appropriate road links to service development areas;
 - Enhance pedestrian and cycle safety through the provision of safer road junctions, improved pedestrian crossing facilities and the incorporation of appropriate cycle measures including signalised crossings where necessary;

- Address localised traffic delay locations, in cases where the primary reason for intervention is to address safety or public transport issues at such locations;
- Implement various junction improvements and local reconfigurations on the regional and local road network.

In particular, to require the provision of the following new roads in conjunction with the development of Action Areas 1 and 2:

- Newtownmountkennedy western distributor route with east-west connections into the town centre (Road Objective R01)
- Distributor route from Garden Village / Ballyronan interchange) to the Woodstock Road (Road Objective R02)
- **NK17** To support the development of a bus based park and ride facility at a suitable location in the town.
- **NK18** To improve the public realm of the town centre of Newtownmountkennedy in order to deliver a high level of priority and permeability for all modes of transport in order to create accessible, attractive, vibrant and safe places to work, live, shop and engage in all areas of community life.
- **NK19** To support and promote the development of Newtownmountkennedy as a 'Sustainable Energy Community' and in particular to encourage developments that are energy neutral / low emission, integrate renewable energy technology or involve local renewable energy production.

3.8 Built & Natural Heritage

Built Heritage

Newtownmountkennedy has a wealth of buildings of architectural merit (See map No. 2(a) Heritage Objectives), including Mount Kennedy House and Newcastle Hospital. There are 15 structures within the plan boundary, as set out in the Wicklow Record of Protected Structures in the Wicklow County Development Plan, which are mainly located within the town centre. There are many further valuable building and items that are not on the RPS; together these structures enhance the character of the area and are important tourism assets to the town. While some historical structures in the town are well maintained, many others continue to fall into ruin, such as the old mill at Ville Pacis. Structures like this form part of the town's built heritage and history, but are hidden away from public view and somewhat forgotten.

Natural Heritage

While there are no EU and nationally designated sites / habitats within the plan area, the town and its surroundings are abundant with natural heritage, the protection and enhancements of which is vital to the overall sustainability development of the area, the development of recreation and tourism and for the continued health and well-being of residents. Key natural features / assets in the settlement are the watercourses that flow through the town and the forestry areas to the north and south-east of the town. In order to ensure both that lands surrounding these watercourses are maintained free of development in accordance with flood risk management principles and that the lands remain open as a green resource to the area, this plan designates lands along both banks as 'open space' where the objective is 'To protect and enhance existing and provide for recreational open space'. It is an objective of this plan to support the development of riverine walks along these watercourses to form a linked network of routes connecting the town centre park to Coillte to the north-west, Kilcoole to the north-east and Newcastle to the south.

Heritage Objectives

NK20 To ensure the protection of all structures (or parts of structures) contained in the Record of Protected Structures.

- **NK21** To consolidate and safeguard the historical and architectural character of Newtownmountkennedy town centre through the protection of individual buildings, structures, shopfronts and elements of the public realm that are of architectural merit and / or contribute greatly to this character. All proposals for development within the historic core of Newtownmountkennedy and in the vicinity of recorded monuments and protected structures shall be accompanied by an archaeological / architectural impact assessment clearly demonstrating that the development proposed will not adversely impact on the integrity, heritage value or setting of valuable features and showing how the development has been designed to protect and enhance the heritage of the area.
- **NK22** New development and redevelopment proposals, where considered appropriate, are required to contribute towards the protection, management and enhancement of the existing green infrastructure assets / corridors and the provisions of new green infrastructure assets / corridors in terms of the design, layout and landscaping of development proposals.
- **NK23** To promote the development of a series of open spaces and recreational areas linked by green corridors in the Newtownmountkennedy area as follows:
 - Glendarragh Stream (west): Along both banks of this watercourse from the plan boundary to the west as far as the Main Street (R772). The eastern end of this area (adjoining the town centre retail / hotel development) is already developed as a landscaped park and this park is to be expanded westwards as part of the development of AA1.
 - Glendarragh Stream (east): Along both banks of this watercourse from the Main Street (R772) to its meeting with the Newtownmountkennedy River on the grounds of Valle Pacis. It is an objective to secure the development of a riverine park on these lands – the old Mill is located in this area which shall be protected and enhanced in the delivery of any park in this area.
 - Newtownmountkennedy River (north): Along both banks of this watercourse from the forest, across the R772, continuing as far as the Woodstock Road; it is an objective of this plan to provide for a new 'gateway' and pedestrian crossing feature on the R772 to allow for safe passage between the two parts of this green route;
 - Newtownmountkennedy River (south): Along both banks of this watercourse from the Woodstock Road, through forestry and continuing onto Kilcoole / Newcastle;
 - Ballyronan Stream: From Garden Village, through AA2 and continuing onto Kilcoole; the development of AA2 shall include the layout of this area as a landscaped park.

The exact route for these developments is not yet known so detailed ecological assessments for impacts on important ecological features, including general ecological impact assessment and specifically Appropriate Assessment, are best carried out when these routes are designed. The detailed design of these schemes will need to take into account the relevant ecological features in proximity to the proposed routes and the potential for impacts arising from the routes will need to be taken into account including both construction and operational phases.

3.9 Action Areas

ACTION AREA PLAN 1: MONALIN - SEASON PARK

This action area is located to the west of Main Street in the townlands of Newtownmountkennedy, Season Park and Monalin and is bounded to the north by local road L1037 (Season Park) and to the south by the Roundwood Road (R756). This action area measures c. 53ha and includes:

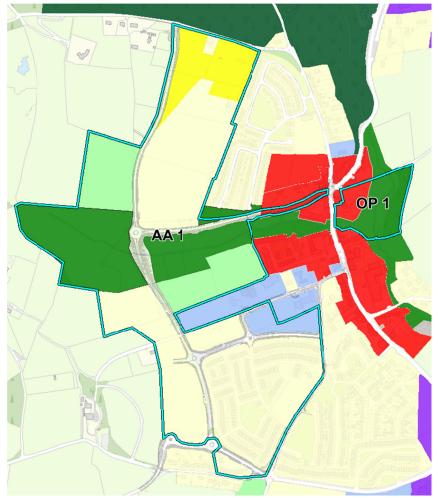
 c. 29.8ha zoned for residential development, of which 10.3ha is already developed / under construction, a further 15.76ha has permission for residential development (zoned RE) comprising later phases of the same commenced development and c. 3.8ha zoned for further residential development (RN) as yet without permission;

- c. 10ha zoned for Open Space (park)
- c. 6.6ha zoned for Active Open Space (of which c. 3.2ha is already laid out for sports use)
- 1.3a zoned for community and education use.

An Action Area Plan was agreed for these lands in 2006 and permission granted pursuant to that plan in 2008 for the majority of the lands. Any further applications for permission, or amendments to the parent permission in this action area shall comply with the infrastructure delivery conditions and other requirements of the agreed action plan and the provisions of this updated town plan.

This action area plan shall be developed in accordance with the following criteria:

- The new distributor / access road shall continue to be developed as permitted (unless alterations in route and / or phasing are approved by way of a revised permission) between the Roundwood Road and the L1037. This road shall be for the purpose of opening up this development parcel and to ensure that the traffic movements generated by the proposed uses on these lands are not channelled onto a single junction. This road shall be linked into the Main Street at a suitable location. This road will distribute vehicular, cyclist and pedestrian movement on a north / south axis within AA1; provide alternative circulation to Main Street with the option of a further schools access from new housing areas to the west.
- An amenity park shall be provided on the land zoned 'OS' and dedicated to the public along the river, linking into the civic space at the town centre. The developer shall be responsible for landscaping of this area and providing suitable access and lighting / furniture. While one new area of active open space has been completed to the south of the river, no further permission shall be granted in AA1 unless accompanied by a programme for the delivery of a second active open space zone (c. 3.4ha) north of the river.
- Developments adjoining the designated open spaces shall be so designed and units so orientated as to allow for passive supervision and easy access to the open spaces; in particular, no structures shall back onto open spaces and residential open spaces shall be designed where possible to flow into the large central park;
- Community facilities a community building for public use, the size, design, location and future management structure of which shall be agreed in writing with Wicklow County Council. No further amendments / revisions to the development including application to extend the duration of any permission, will be considered until this facility has been completed to the satisfaction of the Planning Authority;
- Lands measuring c. 1.2ha zoned for community and educational use shall be reserved for possible school expansion or other community uses. Permission will only be considered for uses other than education facilities where it can be demonstrated that future school expansion needs (in light of the long term growth target for the settlement) would not be compromised by such use.
- To achieve a sense of place and allow for visual diversity any residential application should provide for a number of identifiable and distinct housing estates (not exceeding 100 houses / 200 apartments), each containing materially different house designs within an overall unified theme. An appropriate mix of dwelling types should be proposed, not just within the overall development, but also throughout the development.



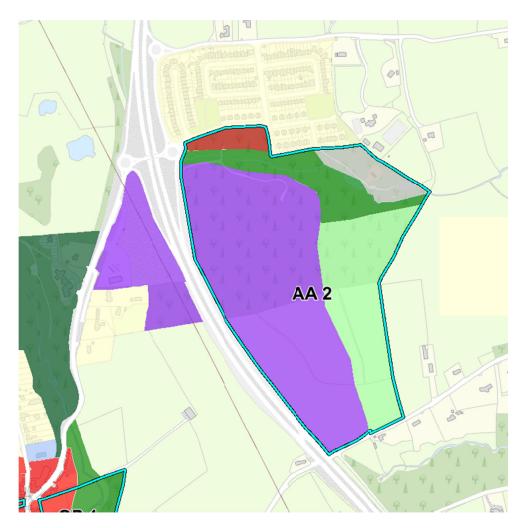
AA1 at Monalin & Season Park

ACTION AREA PLAN 2: GARDEN VILLAGE

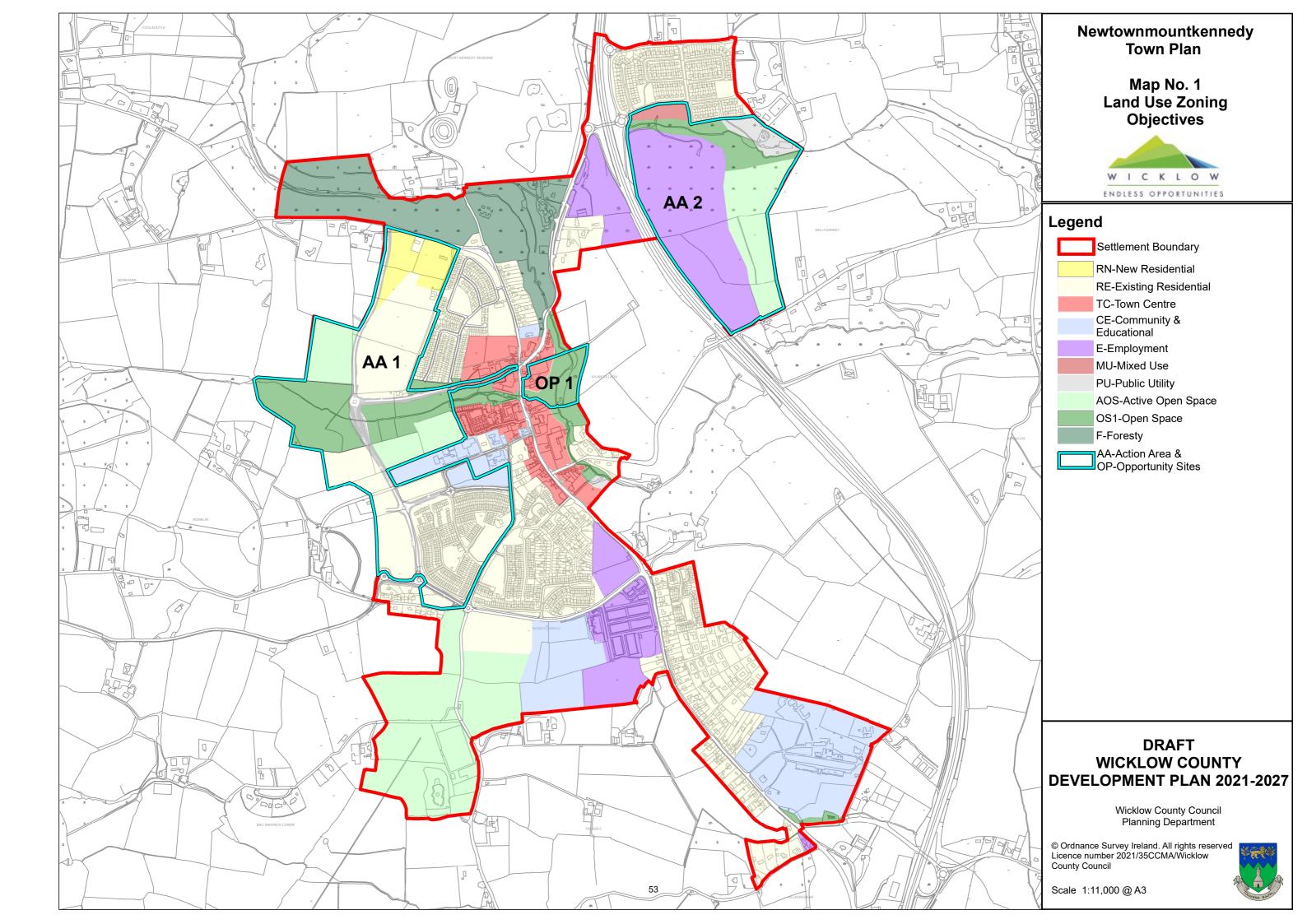
This action area plan is located on the east side of the N11, south of the existing Garden Village housing development, in the townlands of Mountkennedy Demesne, Ballygarret and Kilmacullagh. This action area measures c. 31.5ha and is bounded to the north by Garden Village, to the east by farmland, to the south by the Woodstock Road (L-1048) and to the west by the N11. This action area plan shall be developed as a mixed employment, local services and open space zone in accordance with the following criteria:

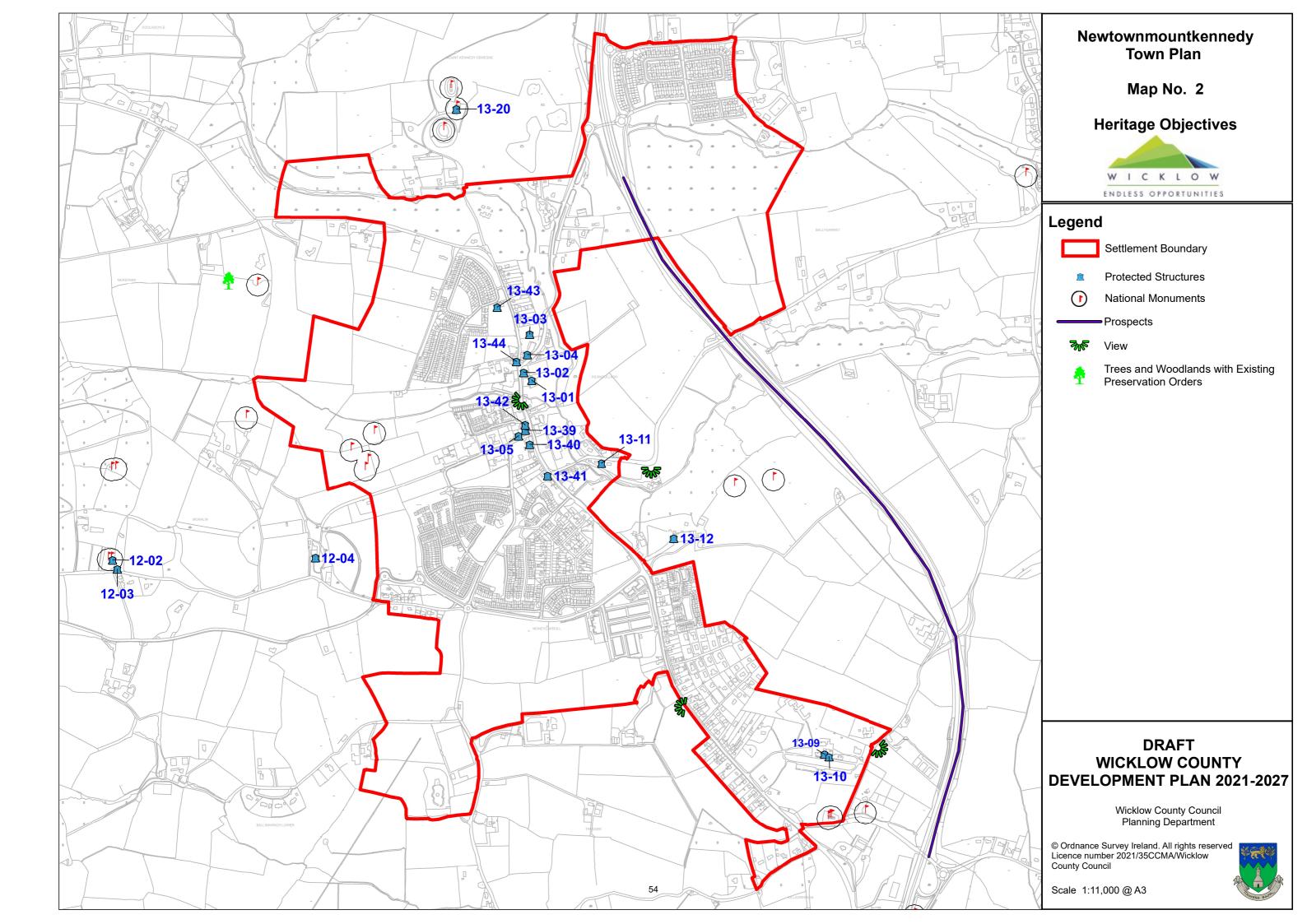
- A new access road shall be provided from the southern roundabout of the Ballyronan Interchange, linking this interchange with the Woodstock Road; a roundabout shall be provided at the Woodstock Road.
- Lands to the west side of the proposed distributer road of c. 17.5ha and not exceeding 20ha shall be developed as a high quality employment and enterprise park. A range of unit type and size shall be provided, including offices, light industrial units, distribution units and warehouses (excluding retail warehouses). At least 1ha shall be reserved for the development of smaller, starter type units and 1ha reserved for local manufacturing / distribution / warehousing type uses.
- A minimum area of 6ha shall be provided by the developer as an active open space / sports facility. The delivery schedule, location, layout, design and future management structure of this facility shall be agreed with Wicklow County Council in advance of the commencement of any other development;
- Zoned OS lands to the north of the active open space and employment zone shall be laid out and provided for public use as a park; this area shall be suitably landscaped and provided with walking trails, and other infrastructure as may be agreed with the Planning Authority.

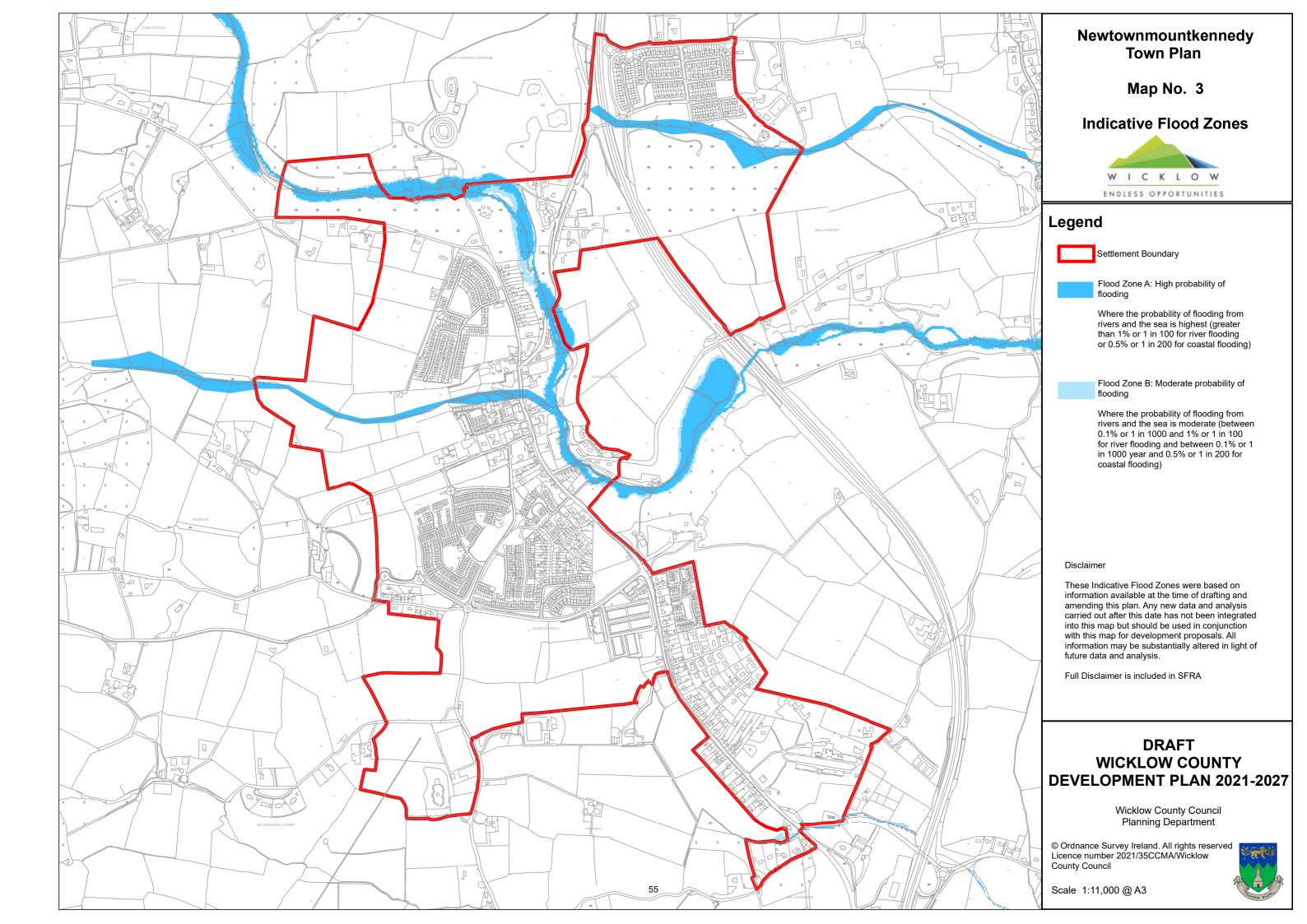
- A 'mixed use' area of c. 1ha but not exceeding 1.5ha, shall be provided between Garden Village and the new public park. A neighbourhood centre not exceeding 2-storeys in height and 1,000sqm in gross floor area shall be provided. This neighbourhood centre shall provide a range of neighbourhood services, including retail, services and community facilities. The total retail floor space shall not exceed 500sqm and one unit may extend to 250sqm (max) with the remaining space being occupied by a number of smaller retail units (none of which shall exceed 100sqm). Non-retail services (e.g. cafés, banks, solicitors, estate agents, surgeries etc) and community facilities (e.g. crèches, meetings rooms, remote working hub) shall be provided in the remainder.
- Land not required in the Mixed Use zone for the building and associated car parking shall be laid out as public open space, including the provision of a 0.1ha equipped playground; alternatively this playground may be provided in the park area.

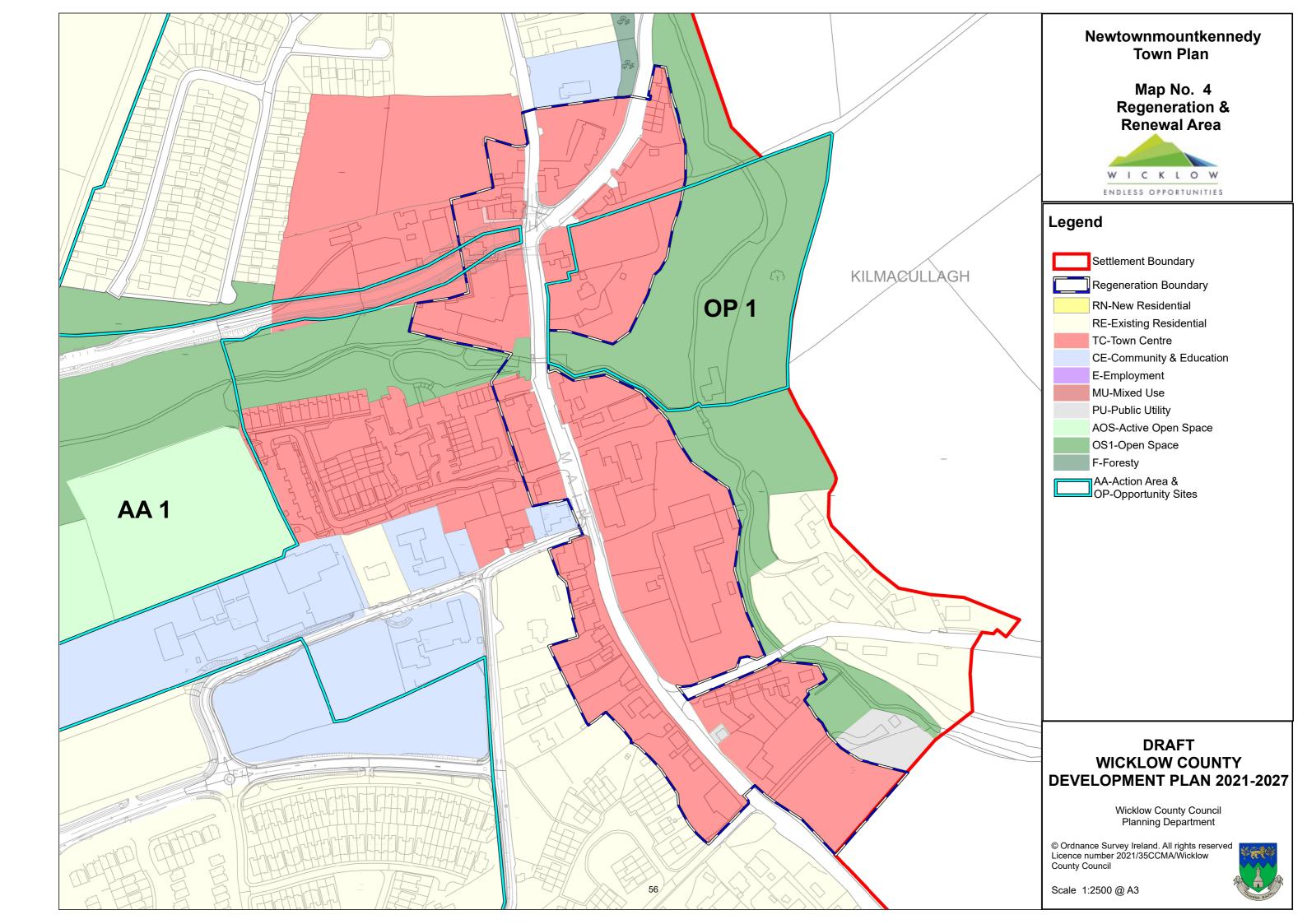


AA2 at Garden Village









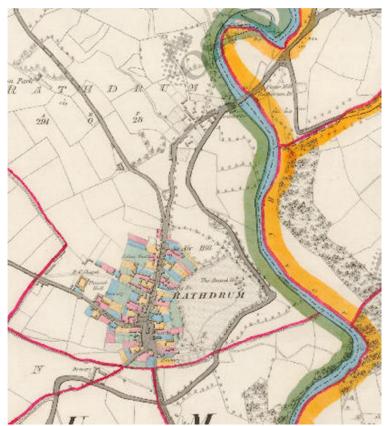
PART 4 RATHDRUM SPECIFIC OBJETCIVES

4.1 Context

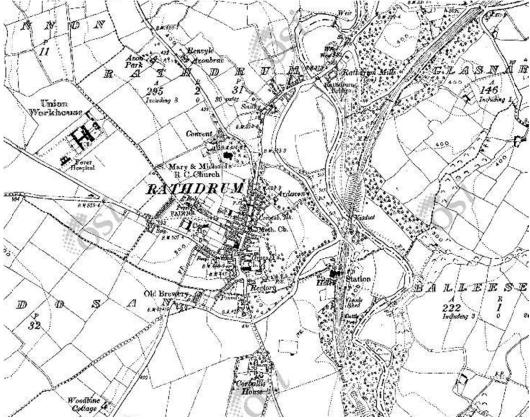
Rathdrum is located c. 60km south of Dublin City Centre and approximately 15km west of Wicklow Town and the coast, on the eastern foothills of the Wicklow Mountains. It is a highly accessible town, being a 15 minute drive from the M11 (Euroroute 1), along a major regional road and is served by the Dublin to Rosslare railway line. Rathdrum is linked by major routes to many other well known towns and villages in central Wicklow such as Laragh – Glendalough, Avoca and Greenane. As such, it acts as a main gateway to these well known tourism locations, as well as the wider Wicklow Mountains area. Rathdrum is the principal service town in this area and would have a shopping, education and sports 'catchment' of over 5,000 persons.

Rathdrum is located in an area abundant in natural and built heritage; the town is accessed over a beautiful stone bridge over the Avonmore River which passes along the east side of the town; from there the town rises sharply onto a high bank, thereby allowing beautiful views down to and across the river valley from many parts of the town. Turning north out of town brings one into the Vale of Clara, a protected European site and one of the most scenic valleys in Wicklow. The historical core of the town is very much intact, with traditional 2-storey townhouses lining the main street, with a market square in the centre, and as a result has been used for a number of film and TV productions to represent an early 20th century Irish town. The town is a short distance from Avondale House, the famed home of Charles Stuart Parnell.

The town developed beyond the traditional main street initially in the 18th and 19th centuries with the construction of the flannel hall and fair green to the west of the Market Square. The development of the town occurred in this western direction in the main because of the steep lands to the east, as well as the Avonmore River, limiting development possibilities.



Historic 6-inch map 1829-1842



6-inch Cassini Maps (1830s – 1930s)

In the mid 20th century, development continued in this direction through the construction of new housing developments; the first major housing development 'Ballygannon' occurred c. 1km to the west of the town centre and for decades was somewhat separated from the town proper. The general development strategy in the last 30 years has been to bridge the gap between Ballygannon and the town centre, and there are now five housing developments in this area, totalling approximately 325 housing units, of which c. 50 have been built since 2016. This development pattern, while allowing for essential housing on easily developed lands, has led to increased traffic flows and congestion at Market Square and Main Street as this is the main access / egress route to all lands to the west of the town centre.

In more recent years, development has occurred on the Laragh Road, which has allowed for the construction of a new road linking the Laragh Road to Union Lane, thereby providing an alternative route down to the Main Street and the regional roads. The development strategy of this plan seeks to moderate further development to the west of the town centre, wholly dependent on Market Square for access, while striving to enhance pedestrian and cycling connectivity from this area to the town centre, to public transport nodes (such as the train station) and to community facilities to reduce unnecessary vehicular flows generated for short local journeys.

It has long been an objective to redevelop the Market Square as the focal point of the town and to redevelop derelict lands directly to the west of same, leading up to the Fair Green. Development on part of these lands in the form of community facilities (including a primary care centre and library) is currently under construction, with the development of the remaining lands to the west, linking to the Fair Green, and enhancing the appearance of Brewery and Back Lanes, is a key goal during the lifetime of this plan.

A key objective will also be the development of lands to the east of the Main Street, which similarly have been earmarked for some time for mixed use new development. It is desired that such a development will also be able to contribute to addressing traffic congestion and parking issues on the Main Street, as well as providing for much needed expansion of town centre uses, particularly community and retail /retail services.



Rathdrum1995 OSi Aerial Image



Rathdrum 2019 (Google Earth)

4.2 **Overall Vision & Development Strategy**

A key aim of a development plan is to set out the vision and development strategy for the future development of a settlement and from this vision, all policies and objectives can be developed and implemented with the overall aim of achieving this vision. The vision and development strategy must be consistent with the 'Core Strategy' of this County Development Plan and reflect the characteristics, strengths and weaknesses of Rathdrum.

The vision for Rathdrum is:

- To ensure a high quality living environment for existing and future residents;
- To provide a framework for the growth of the town, in order to provide housing for current and future generations, to revitalise the economy of the town and to allow improvements of social and community facilities;
- Sustain a revitalised core town centre with commercial, residential and community developments being consolidated and promoted within this area;
- Create increased connectivity between a revitalised town core and the existing and proposed residential areas within the town;
- Promote and foster economic development;
- Develop the tourism potential of the area as a visitor / tourist destination in itself and in its role as a 'gateway' to surrounding attraction such as Avondale House and the Wicklow Mountains;
- Protect the built and natural heritage of the area.

In recognition of the historical pattern of development, the profile of the settlement, the demands of higher order strategies and the vision for the town set out above, the development strategy is as follows:

- To reinforce and improve the visual appearance of the central area of the town and encourage development that will enhance the town's vitality and vibrancy;
- To identify key sites suitable for development in the town centre and set out design criteria capable of meeting the overall vision for the town core area;
- To support and encourage actions to address congestion on the Main Street; in particular the development of alternative car parking arrangements around the town core and the development of alternative vehicular, pedestrian and cycling routes through the town, particularly from existing or planned new residential areas, that limit the need to use cars for local journeys and more effectively manage vehicular flows through Market Square and Main Street to enter / exit the town;
- To encourage the regeneration of the Low Town area, to reduce the number of derelict and underutilised buildings and to protect and enhance the architectural character of this area;
- To plan for and encourage the provision of high quality housing, concentrated principally around Rathdrum town centre and lands within 500m of the town centre;
- To improve linkages between Rathdrum core town centre / existing community infrastructure and lands earmarked for future housing development;
- To plan for and encourage the development of new employment opportunities, in the form of both new mixed use developments in the town centre, at the old Mill and old Railway Hotel sites, and the development of new employment lands on the R752 (Avoca Road);
- To identify tourism assets and opportunities for the town and put in place a framework that supports and facilitates the development of tourism and tourism infrastructure, such as visitor attractions, accommodation and linkages to established tourism sites;
- To identify and address deficits in social, community and recreational services; to require developers to provide such facilities in tandem with new housing development where appropriate and to require the payment of development levies for the provision of such facilities by the local authority;
- To ensure that only appropriate land uses are provided on lands identified as being at risk of flooding;
- To create functional public spaces and pedestrian routes linked to new development that maximise the natural features of the area and support modal shift;
- To ensure the protection and enhancement of natural habitats, cultural heritage, ecological resources and biodiversity and in particular, to safeguard the integrity of the Avonmore River.

• Facilitate a transition to a low carbon settlement.

4.3 **Residential Development**

This plan provides for sufficient zoned land and residential development objectives in order to achieve the population and housing objectives set out in the 'Core Strategy' of the County Development Plan and as detailed in Section 1.1 of this document.

As set out in Section 1.1.2, the future housing growth target for Rathdrum is c. 200 units. A minimum of 30% of the targeted housing growth shall be directed into the built up area of the settlement, generally comprising lands zoned 'town centre / village centre' 'existing residential' and 'mixed use'. In cognisance that the potential of such town centre regeneration / infill / brownfield sites is difficult to predict, there shall be no quantitative restriction inferred from this plan on the number of units that may be delivered on lands zoned 'TC', 'VC' or 'RE' within the built up envelope of the town; the amount of residential units that may be delivered on lands zoned 'MU' shall be as set out in the objectives for these areas.

In accordance with the principles of the NPF, the zoning of land capable of delivering up to 70% of the new units required would permissible on greenfield lands outside of the built envelope of the town; however in this plan not such zoning is provided for.

Location/Description	Area (ha)	Zoning	Potential No. of Units
Union Lane	0.35	RN	10
Ballygannon	2.8	RN	90
Brewery Lane	0.63	RN	20
Poundbrook Lane	0.57	RN	20
Total			140

Table 4.1New residential zoning provisions

4.4 Economic Development & Employment

As set out in Section 1, it is an objective to increase the 2016 jobs ratio by 25% by 2031, which equates to an increase in the number of jobs in the town to c. 1,050 (from c. 465 in 2011). In order to accommodate this jobs growth by c. 600, and in recognition that it is unlikely that all of this required growth could occur within the town centre or existing employment sites, this plan provides for the zoning of greenfield lands for new employment development of c. 10ha, which could have the potential to provide 500+ jobs, in addition to two 'mixed use' employment and residential sites, which could have the potential for 100+ jobs. The remainder of the jobs growth required is targeted for the town and village centres, tourism and community zoned lands, in the areas of retail, general business and community services, tourism and education / health.

The strategy of this plan is to take advantage of the existing economic assets in order to stimulate employment within the area. The key assets the plan area has to offer are:

- a large hinterland population offering a market for goods and services and a wide variety of skills;
- an attractive and accessible town centre, with numerous properties and sites suitable for retail and commercial uses;
- proximity to the N11 and Dublin Rosslare rail line;
- gateway location to numerous tourist attractions, with significant potential to build on links to Avondale House in particular;
- a number of existing major employment sites, that may have the potential for expansion;
- the availability of Local Authority lands earmarked for employment and enterprise.

Given the town's location, situated in close proximity to the major east coast settlements of Wicklow, it is unlikely that the town can act as an attractor for a single large scale employer to locate over the lifetime of the plan. Therefore it is considered likely that most new employment creation will be generated by smaller and medium sized local enterprises / service providers.

With respect to tourism, Rathdrum has a lot to offer the visitor, particularly those interested in built heritage, vernacular architecture and the Famine. The Hidden Valley caravan park also draws significant visitors to the town. However, work still needs to be done to define and publicise the overall product on offer and provide support tourist infrastructure such as parking, signage, walks etc in order that the full benefit can be felt around the town and visitors can be attracted to stay longer in the area. Furthermore, the proximity of Rathdrum to the Wicklow Mountains and the key tourist destinations of Avondale House, Avoca, the Meeting of the Waters, and Laragh – Glendalough mean that Rathdrum could act as the principal tourism 'gateway' in this region, and capitalise on spin offs associated with this role such as providing hotel and other accommodation services and as a starting point for tours of the area (with potential link up to rail services). In these regards, it is an objective of this plan that a major hotel development will be supported, as well as the provision of tourist infrastructure such as car / coach parks and walking routes through the town.

Avondale Forest Park is a 200ha estate owned by Coillte and situated just 1.5km south of Rathdrum. Situated right in the heart of Ireland's Ancient East, the estate comprises Avondale House (currently housing the Parnell museum), numerous outbuildings associated with the former forestry school located at the site, many trails and walks and an extensive forestry plantation.

Avondale is synonymous with a number of very special and distinctive stories, which set it apart from the other 'big houses' in Ireland. Firstly it is known as the birthplace of Irish forestry in 1794 and secondly as the birth place of Charles Stewart Parnell, one of Ireland's most prominent historical figures. The State purchased Avondale in 1904 and it was here that the first experimental continental forest garden was laid out with a collection of tree species and shrubs from around the world, including the tallest collection of trees in Ireland. Ireland's first ever school of forestry was also established. The 200ha site still contains many features which can be traced back to one of the many stories associated with the history of the vast estate.

Avondale House and Forest Park is currently not a significant attraction for international visitors but is very popular with domestic visitors welcoming over 25,000 visitors per annum. Numerous events such as operas and classical music evenings are held at Avondale but there is significant further tourism potential at the site to provide a world class tourism experience. Permission has been granted for a significant redevelopment on the lands, which will include refurbishment and enhancements to Avondale House, enhanced existing and new visitor facilities and buildings, new walking routes and other outdoor attractions and supporting infrastructure such as car / coach parking.

The plan will therefore make provision for lands to be reserved which will be capable of accommodating both local employment in the form of light industry / small start up units alongside the provision of a number of employment / tourism objectives aimed at maximising the potential of this industry in Rathdrum. Section 4.5 to follow addresses the development strategy for the town centre and retail.

Economic Development & Employment Objectives

- **RT1** To facilitate and support the growth of the town centre of Rathdrum in accordance with the provisions set out in Section 4.5 of this plan and to encourage the development of new employment generating developments, including but not limited to office based activities, start-ups, retail / retail services and business support services (such as solicitors, accountants, architects etc) within the TC zone.
- **RT2** To facilitate and support the development of the tourism industry in Rathdrum and maximise the town's location as a gateway between the tourism assets within Co. Wicklow. To particularly support projects that

- provide for new tourism overnight accommodation including but not limited to the development of new hotels, guesthouses / B&Bs, camping / glamping sites;
- provide facilities and services to those accessing the wider Wicklow Mountains and Laragh Glendalough area.
- **RT3** To support and promote the development of employment lands within Rathdrum, to resist development types on employment lands that would be more suited to the town centre and to ensure employment lands are developed to the highest employment density and design quality as possible.
- **RT4** To improve, as funding allows, the principal vehicular, pedestrian and cyclist access routes linking Rathdrum town centre to strategic transport corridors and surrounding tourist attractions and support the development of park and ride facilities (serving both rail and bus based transport services).
- **RT5** To support and facilitate in co-operation with relevant bodies and landowners, the provision of tourism amenity routes around the town and the development of Avondale House and Forest Park.
- **RT6** Subject to compliance with the Retail Planning Guidelines and the sequential test, lands zoned for new employment (E Employment) at Corballis Upper may be considered for the development of a supermarket.

4.5 Town Centre & Retail

The physical, social and economic regeneration of the town centre area of Rathdrum, in particular the Main Street, Market Square, Back Lane and Brewery Lane, is the top priority for the Local Authority during the lifetime of this plan. This will require a number of actions and interventions to be undertaken by a range of actors and agencies, including but not limited to, the Local Authority, the local community and local landowners. In this regard, the Local Authority is committed to devoting its own resources and seeking funding, particularly from the RRDF, for the development and implementation of a regeneration masterplan. The focus of this plan shall be:

- Heritage led regeneration to revitalise the town centre, address dereliction and underutilised sites and buildings;
- Develop Rathdrum as a tourism gateway town having regard to its strategic location at the foothills of the Wicklow mountains and adjacent to Avondale House and Forest Park;
- Enhance the public realm and sense of identity and pride in the town centre, and in particular to strengthen the role and significance of the Market Square as a public space;
- Improve sustainability mobility; significantly enhance walking an cycling infrastructure and links to public transport nodes;
- Deliver compact growth;
- Deliver a new community facility and remote working hub.

The commercial core of Rathdrum is focused along the Main Street, with some additional commercial uses at Low Town, on Back Lane and Brewery Lane. Within the town centre, commercial uses are mixed with residential structures, and as a result a number of commercial units are confined in their scale due to inability to expand; there have been limited opportunities for site assembly to create larger plots to cater for larger, modern scale retailing for example.

The key opportunity that has presented itself has been the redevelopment of Market Square, which was originally envisaged as a commercial extension to the square, with mixed commercial and retail space and apartments / townhouses. However, works are now underway to demolish incomplete blocks from the original development and the construction of a new development comprising primary care centre and a library / pharmacy / café building. In addition, permission has been granted to construct a nursing home on the lands originally earmarked for residential development.

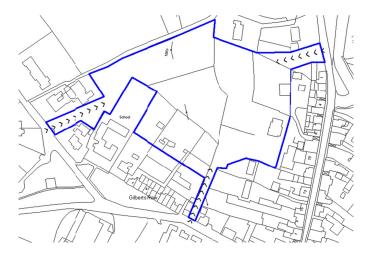
The town is lacking in commercial services and retail, with only one small supermarket, and as a result, many

residents do their main shopping in Wicklow Town or Arklow. Therefore it is critical that other opportunities to expand the commercial and retail offer are exploited. In this regard, applications for change of use of residential properties in the Core Retail Area on the main street to commercial uses shall be particularly supported subject to normal planning standards being fulfilled. In addition, this plan identifies lands to the east of Main Street as the critical location for new build commercial and retail development, and these lands are designated as 'Action Area 1'. This is the only area in the town centre likely to be suitable for a new build supermarket and no other edge of centre or out of centre location will be considered for such larger scale retail unless it can be shown by way of full retail impact assessment that these lands are not optimal for the format required.

Within the town centre zone there are 'backland' areas that may be suitable for new commercial / retail development; however, in the main having regard to the fragmented ownership structure, and access constraints, and the goal to focus primarily on the Core Retail Area and Action Area 1 for new commercial / retail development, these lands are considered more suitable to higher density residential infill and 'residential only' development will be permissible on these lands, subject to any structures on lands immediately adjoining the Main Street, Back Lane or Brewery lane having a suitable 'town centre' design and frontage, and capacity for use for commercial purposes with limited alteration should demand arise.

Opportunity Sites

OP1 West of Main Street, north of Gilberts Row



These lands measure c. 1.8ha and comprise the backlands behind Gilberts Row, the primary school and Rectory on the southern side and to the rear of properties along Main Street to the eastern side. These lands have been zoned for town centre mixed uses for some time but have remained generally undeveloped.

There are a number of possible access points into these lands – two possible points from Back Lane / Union Lane and one onto Main Street at its northern end, with additional pedestrian linkages possible via archways / entrances on Main Street.

These lands are likely to have a multiplicity of owners and therefore the possibility of a comprehensive single development coming forward seems unlikely. Therefore the key aim of setting out development objectives for these lands is encourage development in the interest of:

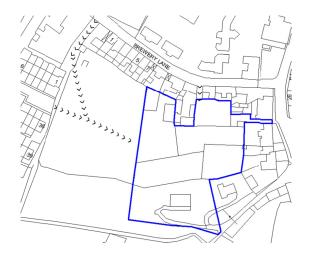
- Encouraging re-use of town centre lands, in order to provide for a more compact and sustainable town centre, where services are in walking distance and thereby reducing the need to extend development further out in the countryside;
- Improving the overall appearance of the area, as previous development has occurred in a somewhat haphazard and uncoordinated manner;
- Ensuring the design and layout of any development that might be proposed would not impede access or otherwise compromise the development of other lands in the block.

The site may be suitable for the development of a series of new traditional scaled streets and squares, with residential as the predominant use, but there may be potential for new commercial development.

Objectives OP1

- The layout and design of any new development adjacent to the existing identified or potential future access points into the remainder of the lands shall ensure that access is not impeded;
- New streets into and throughout this area shall be narrow with priority to pedestrians and structures shall generally be located directly on the street.
- In the event that a comprehensive development encompassing the entire or a significant part of these lands can be brought forward, the lands should be developed as an extension to the traditional town centre, and shall comprise of a series of new streets and squares, opening up linkages between the Main Street and Back Lane / Union Lane;
- New development on lands immediately adjoining Rathdrum NS will only be considered where it can be shown that such development would not constrain possible future expansion of the school.

OP2 Between Brewery Lane and Poundbrook Lane



These 'town centre' zoned lands measure c. 0.75ha and generally comprise the backlands of properties along Brewery Lane and Main Street, south of the square, as well as a derelict dwelling accessed off Poundbrook Lane. Access points onto the public roads are limited to narrow gaps between buildings or onto the narrow Poundbrook Lane and therefore the principal route into these lands will be from zoned residential lands to the west (see access objectives below in Section 4.7). The site may be suitable for the development of a series of new traditional scaled streets and squares, with residential as the predominant use, but there may be potential for new commercial development.

Objectives OP2

- The layout and design of any new development adjacent to the existing identified or potential future access points into the remainder of the lands shall ensure that access is not impeded;
- New roads / streets into and throughout this area shall be narrow with priority to pedestrians and structures shall generally be located directly on the street.
- In the event that a comprehensive development encompassing the entire or a significant part of these lands can be brought forward, the lands should be developed as an extension to the traditional town centre, and shall comprise of a series of new streets and squares, opening up linkages between the Main Street, Brewery lane and Poundbrook Lane.

4.6 Social & Community Development

The town of Rathdrum is currently serviced by a reasonable amount of community facilities, including a GAA ground, a soccer pitch, a public park, children's playground and outdoor gym, a small library (new library under construction) and a community hall (RDA). In order to meet the needs of the existing and future residents of Rathdrum and its hinterland, there is a need to enhance community facilities in the town.

In terms of open space, in accordance with the Council's 'Play' and 'Sports & Recreation' strategies, a minimum of 12ha of open space in various formats (organised sports grounds, passive parks, playgrounds and mixed use games areas) would be required for a town population of c. 2,500 and a wider catchment of c. 5,000. This plan provides for c. 10ha of sports grounds (existing GAA, rugby and soccer clubs plus an additional new area in Ballygannon) as well as in excess of 5ha of parks and playgrounds. The plan also includes a significant amount of land zoned 'OS2' which is intended to be maintained in its current undeveloped natural state in the interest of biodiversity, visual and natural amenity.

With respect to education, there are three primary schools and one secondary school in Rathdrum, and in order to ensure that school extension can be facilitated if required, lands adjacent to all schools have been zoned for community use. In addition, there are considerable lands in Rathdrum (over 16ha) in public ownership (Local Authority, HSE etc) in use or planned to be in use for community and health services. In particular, Wicklow County Council has acquired lands in 2020 adjacent to Parnell Memorial Park for the purpose of the development of a Community and Enterprise hub.

Within the plan area, the following lands are zoned for social and community infrastructure:

Use Group	Specific use	Zoning	Area (ha)
Education / Community	Avondale Community College	CE	2.35
Use	Rathdrum Boys NS	CE	0.4
	St. Saviour's NS	CE	0.74
	Rathdrum Girls NS	CE	2.5 *
	Community & Enterprise Hub (WCC)	TC - AA1	0.25
	Corballis Upper (WCC)	CE	6.24
	Sunbeam (south of Avondale CC)(HSE)	CE	1.6
	St. Colman's Hospital & Care Centre (HSE)	CE	7.5
Open space	Rathdrum GAA	AOS	3.2
	Avonmore FC	AOS	1.2
	Rathdrum RFC	AOS	3.1
	Ballygannon (new zoning)	AOS	2.5
	Parnell Park	OS1	1.6
	Action Area 1	OS1	3.7
	Various	OS2	n/a

Table 4.2Provision of Community & Recreation Infrastructure

* Located on larger Church property

4.7 Service Infrastructure

To ensure that Rathdrum can fulfil its role within the Wicklow Core Strategy, the adequate provision of services infrastructure is essential in order for the town to grow.

Water Services

Wastewater: Rathdrum is served by a wastewater treatment plant that has a design capacity of 3,500pe (population equivalent). EPA data from 2019 indicates that the current flows into the plant are in the order of 2,000pe. Having regard to the population target set out in this plan, is would appear that no capacity issues are likely to arise during the plan period and beyond.

Water Supply: Rathdrum is served by a spring water supply located in the Ballinderry area to the west of Rathdrum. Water is stored in a reservoir at Ballinderry initially and thereafter at a reservoir in Ballygannon closer to Rathdrum. This water source is under pressure and Wicklow County Council is currently working with Irish Water to augment same to cater for the planned population increase.

Transportation and Movement

Public transport: Rathdrum is served by the Dublin to Rosslare rail line. While the service is somewhat limited, there are 3 morning departures northwards to Dublin before 9am (serving all the main towns in north Wicklow and main hubs in south Dublin) and 3 departures from Dublin between 4:30pm and 7.00pm serving the return journey, thereby making a train-based commute to Dublin feasible for Rathdrum residents. The existing car parking arrangements at the station are severely restricted and may militate against increased usage of the rail service. Bus Eireann route 133L travels through Rathdrum also (Wicklow – Arklow); however there are only two services per day in each direction.

Improvement in these public transport services will be necessary to allow for a workable park and ride facility for the people of Rathdrum and surrounding hinterland.

Walking and cycling: While the majority of the main routes in the town have footpaths, many are narrow and in need of enhancement to width and overall quality. This is particularly the case along the Main Street, Back Lane and Brewery Lane where the lack of adequate footpaths causes both hazard to pedestrians and vulnerable road users, but also results in a diminished experience in the town centre for both residents and visitors and limits opportunities for urban realm improvements such a seating, planting or street art. A number of peripheral locations do not have complete footpath routes to the town centre. The vast majority of the town's roads are dedicated to the needs of motorists, in terms of width dedicated to the road carriageway and car parking. There is scope to carry out footpath widening and to provide cycleways in some locations where there is adequate road width, but in others a trade off would be required between cars and pedestrians / cyclists.

Vehicular movement: The main street in Rathdrum is narrow, with unregulated on street car parking. The number of cars parked on street is routinely high, in the main due to the fact that many of the buildings on the main street are homes with no on site car parking. While a number of off street public parking areas are close to the main street, residents generally park outside their own properties or close by, as they have always done in the past. With increased population in the town and increased car ownership, traffic flows are steadily increasing and coupled with the lack of width on the main street due to on street car parking; congestion is common, particularly at busy times such as at school pick up time.

Service Infrastructure Objectives

RT7 To cater for the increased traffic generated by new development lands, the roads layout of new developments shall have the dual function of opening up zoned land and serving the occupants of the development and ensuring traffic can circulate between existing public roads adjoining the development site. To ensure that development along the northern end of Union Lane is designed so as to facilitate a

possible long term future connecting road from Union Lane to the Laragh Road.

- **RT8** To provide for a new street to the east of Main Street linking the northern and southern ends of the town centre, as described in Action Area 1.
- **RT9** To require development proposals for lands zoned R20 to the east of Parnell Park to include access to lands zoned TC (OP2) to the east
- **RT10** To require development proposals for lands zoned MU2 at the Railway Hotel to make provision for car and coach parking that would be accessible to the train station to allow for park and ride
- **RT11** To improve and provide footpaths and cycleways where required and at the following locations:
 - Along Main Street
 - From the bridge to the Main Street via Low Town
 - On Back Lane from Main Street to the Fair Green
 - From Fair Green to Avondale Community College
 - On Brewery Lane from Main Street to the Fair Green
 - Along Union Lane as far as Ballygannon Wood
 - Between the R752 and Avondale House
 - From Railway Station to Saville's Cross on south side of R752
- **RT12** To preserve and enhance amenity / walking routes at the following locations:
 - Route from Parnell Park to Brewery Bend
 - Route from Poundbrook Lane to Brewery Bend
 - Route from St. Mary's and Michael's Church to Union Lane
 - Route from Union Lane to the famine graveyard
 - Route from Railway Business Park to Avondale House via forest

4.8 Built and Natural Heritage

Built / archaeological heritage: There are 9 buildings within the plan area of Rathdrum recorded for heritage value and listed on the Wicklow Record of Protected Structures. There are two Architectural Conservation Areas in the settlement – the main town centre and 'Low Town'. Within the town, there is one national monument recorded – a graveslab at St. Saviour's Church. Surrounding the plan area there are a number of additional recorded monuments such as an enclosure at Knockadosan, and raths at Glasnarget and Balleese. The '*Conservation Area Appraisal'* prepared in 2006 for the previous LAP is still considered relevant and a resource to be utilised in the assessment of development proposals⁹.

Natural heritage: The key feature in the settlement is the Avonmore River. This river represents a significant salmonid catchment with significant populations of salmon, sea-trout, brown-trout and lamprey. Although not designated a candidate SAC for freshwater pearl mussel, the system does contain populations of the mussel. Other than the existing sports ground, caravan park and wastewater treatment plant further south, all lands along the river are zoned 'open space' (OS2) where the objective is 'to protect, enhance and manage existing open, undeveloped lands that comprise flood plains, buffer zones along watercourses and rivers, steep banks, green breaks between built up areas, green corridors and areas of natural biodiversity'.

There are no designated natural heritage sites within the plan area. The settlement boundary directly adjoins the Vale of Clara (Rathdrum Wood) SAC and pNHA, a protected oak woodland habitat. The Vale of Clara nature reserve is located within the SAC. Rathdrum adjoins the Avonmore River which flows through the SAC, downstream of same. There are no further European sites downstream of the settlement. While this plan allows for the

⁹ This report is available at <u>www.wicklow.ie</u>

development of uses such as housing, tourism, employment, community and town centre etc, none of these uses threaten the characteristics of the Vale of Clara (Rathdrum Wood) SAC.

The '*Local Biodiversity and Habitats Networks'* report prepared in 2006 for the previous LAP is still considered relevant and informed the preparation of this plan¹⁰.

The protection and enhancement of heritage assets through the plan will help to safeguard the local character and distinctiveness of Rathdrum and its surroundings, providing local economic, social and environmental benefits.

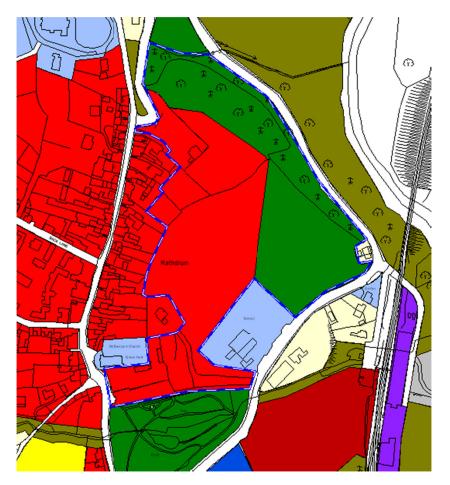
Heritage Objectives

- **RT13** Protect and enhance the character, setting and environmental quality of natural, architectural and archaeological heritage, and in particular those features of the natural landscape and built structures that contribute to its special interest. The natural, architectural and archaeological heritage of the area shall be protected in accordance with the objectives set out in the Wicklow County Development Plan.
- **RT14** To have regard to the Rathdrum '*Conservation Area Appraisal*' when assessing development proposals in order to ensure ongoing protection of the buildings and items of value that contribute to the heritage and character of the town.

¹⁰ This report is available at <u>www.wicklow.ie</u>

4.9 Action Area Plan & Mixed Use Zones

Action Area 1 Lands to the east of Main Street



These lands measures c. 7.2ha and are located to the east of the Main Street.

This site is suitable for a mix of development types, including residential use and is the only location in the town centre where any new significant commercial / retail development could be accommodated. Within this 7.2ha block, approximately 3ha is zoned 'open space' while the remainder is zoned 'town centre'.

The development of these lands provide an opportunity to provide a new 'street' to the east of the Main Street, (the design of which shall be determined following detailed survey, consideration of options and public consultation), fronted by a mix of shops and residences; this street should form a complete loop from the Main Street and should incorporate a new town car park. This is the preferred location in the town for any larger scale retailing, such as a new supermarket. Any development proposals shall include a reservation of land along the rear boundaries of properties on the Main Street to ensure future access could be provided; all of these measures could contribute to the reduction of cars and car parking from the Main Street, thereby improving its overall character and level of amenity.

Objectives AA1

• To provide for a mix of uses capable of accommodating retail / commercial / residential / community development;

- A 'town centre' type density will be required to be achieved across the TC zone of the site; a site coverage of at least 50% and a plot ratio of at least 1:0.5 will be expected;
- A new street shall be provided linking the northern and southern ends of the Main Street and new uses should form active frontage along same;
- The lands to the west of the new street shall generally be reserved for commercial / retail / community uses; the Planning Authority may phase and / or restrict residential development to ensure this element is delivered;
- A new town car park shall be provided as part of any development proposals;
- Any development located to the immediate east of existing properties of the Main Street should be so laid out as to facilitate the future development of these backlands and the possibility of the creation of new pedestrian links through to the Main Street;
- All existing mature trees, particular those on the eastern side of the lands and on the embankment shall be maintained as part of a tree management plan and enhanced with new planting;
- New development on lands immediately adjoining the national school will only be considered where it can be shown that such development would not constrain possible future expansion of the school.

Mixed Use Zones

MU1 Old Mill



These lands measure c. 1.4ha and are occupied by the historical, listed Mill structures, as well as modern industrial, storage and retail buildings and yards / car parks operated by Glanbia.

The old Mill structures occupy a prominent location on the bridge at the river and are buildings of significant local, historical and cultural value in the town. The old Mill buildings are largely derelict and it is considered that redevelopment would greatly enhance the heritage of the town and improve this gateway to the settlement. The National Inventory of Architectural Heritage describes the Mill as:

"Detached multiple-bay part two, part three and part four-storey (all over basement) former corn mill complex, built c.1860 and now largely derelict. The complex is laid out roughly in an L-shaped formation with a two-storey gableended section to the west, (which was at one point much longer but which was largely demolished some time in the mid to later 1900s), and a four-storey gable-ended section to the east with a taller four-storey tower-like section with a pyramidal roof attached to its north-west corner. The various sections are all constructed in rubble with granite quoins and brick dressings to the openings, whilst the pitched (and pyramidal) roofs are slated. The entrances are now blocked up and the uniform flat-headed windows are now largely devoid of frames. The complex is set directly onto a roadside with a large open yard to the rear. Though derelict and partly demolished this large mid to later 19th-century corn mill remains one of Rathdrum's most impressive structures; it is also the town's only industrial building of note". It is the objective of this plan to promote the redevelopment and regeneration of Rathdrum Mill and associated lands for mixed use development based around the old Mill including commercial, employment, residential, tourism and cultural uses in accordance with the following criteria:

- Any redevelopment proposals, that include a material change of use from the current activities on site, shall
 include restoration of the Mill and associated structures / items of heritage value as well as removal of the
 industrial / storage buildings from the river frontage;
- Tourism / visitor uses, tourism related retail, dining and food production, local arts and crafts and cultural uses shall be particularly encouraged in any renovated buildings;
- A maximum of 30 residential units may be provided as part of any overall redevelopment of the site but strictly only on the basis that residential development forms a subsidiary element to an overall commercial / tourist / cultural project; residential units shall be in the format of either units within the renovated old Mill structures or new build apartments, of a style and format that complements and enhances the historical structures.

MU2 Railway Hotel



These lands measure c. 2.25ha and are occupied by the old railway station / hotel at the lower end, but with the majority of the lands in a greenfield undeveloped condition. The lands are accessed from the regional road opposite the Parnell Memorial Park.

The former station / hotel building is not a protected structure, but is a building of considerable local historical and social value. The National Inventory of Architectural Heritage describes the building as:

Detached five-bay three-storey railway station and hotel, built c.1875 and now solely in use as a railway station. The building is roughly square in plan with a conservatory-like gabled porch projection to the north, and a recessed open arcaded area to the east. To the south side of the arcade is a relatively shallow full-height projecting bay. The façade is finished in largely unpainted lined render with string and eaves courses and moulded archivolts to the elliptical and semi-circular headed arches of the arcade. The slated hipped roof has a slight overhang and tall rendered chimneystacks. The building is entered from the north via the gabled porch, and from the east via a timber and glazed double door with semi-circular fanlight, set within the arcaded area. The windows are flat-headed and have mainly one over one timber sash frames. Cast-iron rainwater goods. The building is set in a commanding position overlooking the railway cutting, with a flight of stone steps leading from the platform directly to the arcaded area. Large railway station hotel / stations of this type are now relatively rare, especially those still serving (in some capacity) in a railway context. Thus this building possesses a certain rarity value, a value made all the greater by its seemingly, largely original condition.

It is the objective of this plan to promote the redevelopment and regeneration of Railway Hotel and associated lands for mixed use development based around the old hotel including commercial, employment, tourism and Level 4 Town Plans cultural uses in accordance with the following criteria:

- Any redevelopment proposals, that include a material change of use from the current activities on site, shall
 include restoration of the Railway Hotel building and associated structures / items of heritage value;
- Tourism / visitor uses, tourism related accommodation, retail, dining and food production, local arts and crafts and cultural uses shall be particularly encouraged in the renovated hotel building;
- Any redevelopment shall make provision for a car park for rail users as well as coach parking, so that the site may develop as a tourism gateway into Rathdrum and surrounding areas.

